## FINANCIAL STATEMENTS AND INDEPENDENT AUDITOR'S REPORT

**SEPTEMBER 30, 2019** 

## FINANCIAL STATEMENTS AND INDEPENDENT AUDITOR'S REPORT

#### **SEPTEMBER 30, 2019**

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## FINANCIAL STATEMENTS AND INDEPENDENT AUDITOR'S REPORT

#### **SEPTEMBER 30, 2019**

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#### INDEPENDENT AUDITOR'S REPORT

Honorable Al Nienhuis Sheriff Hernando County, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Hernando County, Florida, Sheriff (the Sheriff) as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Sheriff's financial statements, as listed in the table of contents.

#### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information of the

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MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PRIVATE COMPANIES AND S.E.C. PRACTICE SECTIONS

Honorable Al Nienhuis Sheriff Hernando County, Florida

#### INDEPENDENT AUDITOR'S REPORT

Sheriff as of September 30, 2019, and the respective changes in financial position, budgetary comparisons, and, where applicable, cash flows thereof, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter – Incomplete Presentation**

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the *Rules of the Auditor General* of the State of Florida (the Rules). In conformity with the Rules, the accompanying financial statements are intended to present the financial position, changes in financial position, budgetary comparisons, and cash flows of each major fund and the aggregate remaining fund information only for that portion of the major funds and the aggregate remaining fund information of Hernando County, Florida that is attributable to the Sheriff. They do not purport to, and do not, present fairly the financial position as a whole of Hernando County, Florida, as of September 30, 2019, and the changes in its financial position, budgetary comparisons, or cash flows for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Supplementary Information

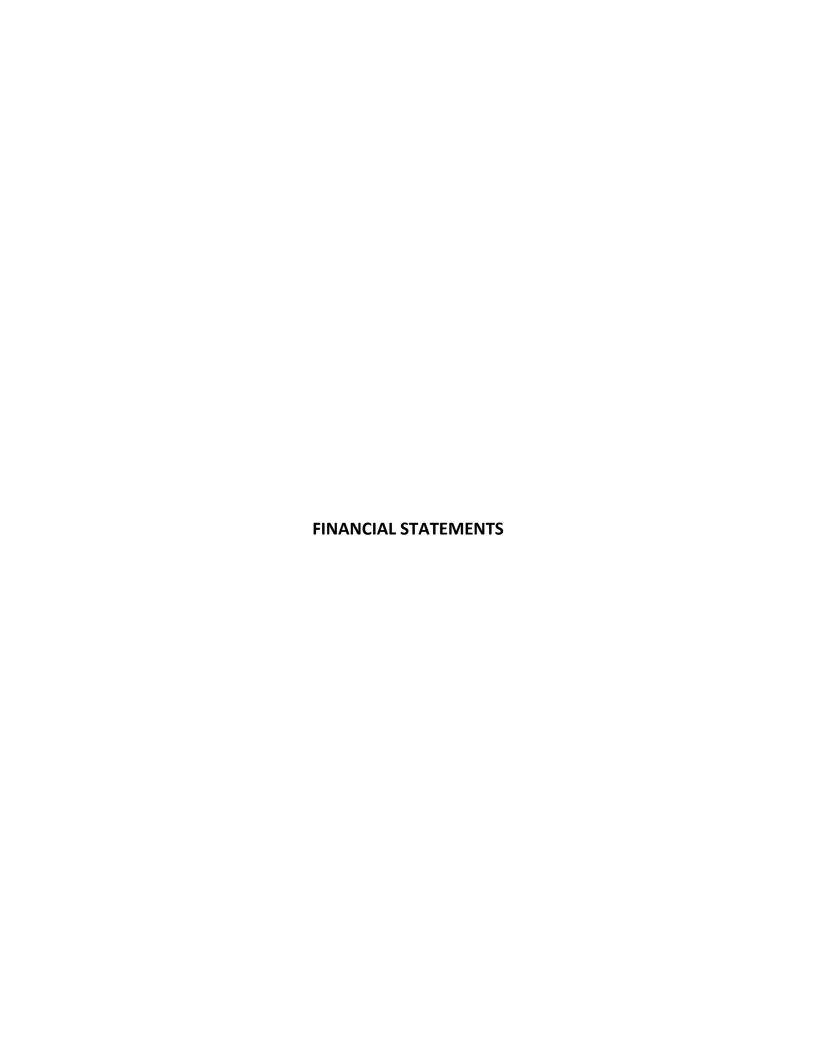
Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Sheriff's financial statements. The supplementary information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the financial statements.

The other financial information is the responsibility of management and was derived from, and relates directly to, the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other financial information is fairly stated in all material respects in relation to the financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 30, 2020, on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Sheriff's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Sheriff's internal control over financial reporting and compliance.

Gurvis, Gray and Company, LLP
January 30, 2020
Sarasota, Florida



# HERNANDO COUNTY, FLORIDA SHERIFF BALANCE SHEET GOVERNMENTAL FUNDS

#### **SEPTEMBER 30, 2019**

	General	Federal Forfeitures	E-911	Inmate Welfare	Inmate Revenue	Non-Major Governmental Funds	Total
Assets							
Cash and Cash							
Equivalents	\$ 3,531,657	\$ 868,121	\$ 641,816	\$ 861,483	\$ 1,166,621	\$ 1,090,492	\$ 8,160,190
Accounts Receivable	-	-	-	31,844	-	-	31,844
Due from Other Funds	16,363	_	_	11,182	_	_	27,545
Due from Other	10,303			11,102			27,343
Governments	51,586	_	72,717	25	98,280	70,480	293,088
Total Assets	3,599,606	868,121	714,533	904,534	1,264,901	1,160,972	8,512,667
Total Assets	3,399,000	000,121	/14,555	904,334	1,204,901	1,100,972	8,312,007
Liabilities and Fund Balances							
Liabilities							
Accounts Payable	708,912	21,760	93	407	569	51,725	783,466
Accrued Wages and	700,312	21,700	33	407	303	31,723	703,400
Benefits Payable	2,258,136		10,652	13,617	66,872	32,917	2,382,194
Due to Hernando	2,236,130	-	10,032	13,017	00,672	32,917	2,362,194
County, Florida,							
Board of County							
Commissioners	632,558	-	-		1,197,460	-	1,830,018
Deposits						80	80
Total Liabilities	3,599,606	21,760	10,745	14,024	1,264,901	84,722	4,995,758
Fund Balances  Restricted for:  Law Enforcement							
Activities	-	846,361	-	-	-	177,386	1,023,747
Communications	-	-	703,788	-	-	192,659	896,447
Education and							
Training	-	-	-	-	-	564,503	564,503
Inmate Benefits	-	-	-	890,510	-	-	890,510
Other			=			141,702	141,702
<b>Total Fund Balances</b>		846,361	703,788	890,510		1,076,250	3,516,909
Total Liabilities and Fund Balances	\$ 3,599,606	\$ 868,121	\$ 714,533	\$ 904,534	\$ 1,264,901	\$ 1,160,972	\$ 8,512,667

#### SHERIFF

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

		Federal		Inmate	Inmate	Non-Major Governmental	
	General	Forfeitures	E-911	Welfare	Revenue	Funds	Total
Revenues							
Intergovernmental	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 193,167	\$ 193,167
Charges for Services	254,691	-	814,434	576,936	2,785,483	1,010,517	5,442,061
Fines and Forfeitures	-	52,010	-	-	-	173,396	225,406
Interest Revenue	49,139	2,696	3,620	3,133	3,410	3,332	65,330
Miscellaneous	265,187			2,615	_	161,882	429,684
Total Revenues	569,017	54,706	818,054	582,684	2,788,893	1,542,294	6,355,648
Expenditures							
Public Safety:							
Personnel Services	42,230,129	-	430,475	295,210	1,130,015	868,770	44,954,599
Operating Expenditures	6,680,031	27,179	315,387	98,101	468,282	470,589	8,059,569
Capital Outlay	1,939,830	1,925	66,152	14,083	24,104	211,274	2,257,368
Court Services:							
Personnel Services	1,092,229	-	-	-	-	-	1,092,229
Operating Expenditures	264,899						264,899
(Total Expenditures)	(52,207,118)	(29,104)	(812,014)	(407,394)	(1,622,401)	(1,550,633)	(56,628,664)
Excess (Deficiency) of							
Revenues Over (Under)							
Expenditures	(51,638,101)	25,602	6,040	175,290	1,166,492	(8,339)	(50,273,016)
Other Financing Sources (Uses)							
Transfers in:							
Hernando County, Florida							
Board of County Commissioners:							
Appropriations	52,508,388	-	-	-	2,578,873	-	55,087,261
Transfers (out):							
Hernando County, Florida							
Board of County Commissioners:							
Other Revenues	(569,017)	-	-	-	(2,785,482)	-	(3,354,499)
Excess Fees	(301,270)	-	-	-	(959,883)	-	(1,261,153)
Total Other Financing							•
Sources (Uses)	51,638,101				(1,166,492)		50,471,609
Net Change in Fund Balance	-	25,602	6,040	175,290	-	(8,339)	198,593
Fund Balance, Beginning of Year		820,759	697,748	715,220		1,084,589	3,318,316
Fund Balance, End of Year	\$ -	\$ 846,361	\$ 703,788	\$ 890,510	\$ -	\$ 1,076,250	\$ 3,516,909

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

		dget Final	Actival	Variance With Final Budget Positive
Devenues	Original	Finai	Actual	(Negative)
Revenues	\$ 270,000	ć 270.000	\$ 254,690	\$ (15,310)
Charges for Services		\$ 270,000	•	, ,
Interest Revenue	20,000	20,000	49,139	29,139
Miscellaneous	12,500	12,500	265,187	252,687
Total Revenues	302,500	302,500	569,016	266,516
Expenditures				
Public Safety:				
Personnel Services	41,570,940	42,478,266	42,230,129	248,137
Operating Expenditures	5,970,767	6,689,030	6,680,031	8,999
Capital Outlay	966,322	1,913,465	1,939,830	(26,365)
Court Services:	300,322	1,313,103	2,333,630	(20,303)
Personnel Services	1,064,703	1,119,455	1,092,229	27,226
Operating Expenditures	279,678	282,586	264,899	17,687
(Total Expenditures)	(49,852,410)	(52,482,802)	(52,207,118)	275,684
(Total Experiences)	(13)032)120)	(32) (32)	(32)237)113)	273,001
(Deficiency) of Revenues (Under)				
Expenditures	(49,549,910)	(52,180,302)	(51,638,102)	542,200
•				· · · · · · · · · · · · · · · · · · ·
Other Financing Sources (Uses)				
Transfers in:				
Hernando County, Florida, Board of				
County Commissioners Appropriations	49,852,410	52,482,802	52,508,389	25,587
Transfers (out):				
Transfer to Other Fund	-	-	-	-
Hernando County, Florida, Board				
of County Commissioners:				
Other Revenues	(302,500)	(302,500)	(569,017)	(266,517)
Excess Fees	-	-	(301,270)	(301,270)
Total Other Financing Sources (Uses)	49,549,910	52,180,302	51,638,102	(542,200)
Net Change in Fund Balance	-	-	-	-
Fund Balance, Beginning of Year				
Fund Balance, End of Year	\$ -	\$ -	\$ -	\$ -

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - FEDERAL FORFEITURES FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Bu	dget		Variance With Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues				
Fines and Forfeitures	\$ -	\$ -	\$ 52,009	\$ (52,009)
Interest Revenue	200	200	2,696	2,496
Total Revenues	200	200	54,705	(49,513)
Expenditures				
Public Safety:				
Operating Expenditures	-	28,606	27,179	1,427
Capital Outlay	-	68,160	1,925	66,235
(Total Expenditures)		(96,766)	(29,104)	67,662
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	200	(96,566)	25,601	18,149
Other Financing (Uses) Sources				
Reserve for Contingencies	(820,959)	(724,193)	-	724,193
Total Other Financing Sources (Uses)	(820,959)	(724,193)		724,193
Net Change in Fund Balance	(820,759)	(820,759)	25,601	(742,342)
Fund Balance, Beginning of Year	820,759	820,759	820,759	
Fund Balance, End of Year	<u>\$</u> -	\$ -	\$ 846,360	\$ (742,342)

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - E-911 FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

					Variance With Final Budget
		lget			Positive
	Original		Final	 Actual	 (Negative)
Revenues					
Charges for Services	\$ 693,000	\$	693,000	\$ 814,434	\$ 121,434
Interest Revenue	3,500		3,500	3,620	120
Total Revenues	696,500		696,500	 818,054	 121,554
Expenditures					
Public Safety:					
Personnel Services	509,166		509,166	430,475	78,691
Operating Expenditures	376,111		376,111	315,387	60,724
Capital Outlay	80,467		80,467	66,152	14,315
(Total Expenditures)	(965,744)		(965,744)	(812,014)	153,730
Excess (Deficiency) of Revenues Over (Under) Expenditures	(269,244)		(269,244)	6,040	275,284
Other Financing (Uses) Sources	,				
Reserve for Contingencies	 (397,405)		(397,405)	 	 397,405
Total Other Financing Sources (Uses)	 (397,405)		(397,405)	 	 397,405
Net Change in Fund Balance	(666,649)		(666,649)	6,040	672,689
Fund Balance, Beginning of Year	666,649		666,649	697,748	 31,099
Fund Balance, End of Year	\$ -	\$	-	\$ 703,788	\$ 703,788

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - INMATE WELFARE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

		Buc	dget		Variance With Final Budget Positive
	-	Original	Final	Actual	(Negative)
Revenues					<u> </u>
Charges for Services	\$	429,720	429,720	576,936	\$ 147,216
Interest Revenue		1,000	1,000	3,133	2,133
Miscellaneous		3,000	3,000	2,616	 (384)
Total Revenues		433,720	433,720	582,685	 148,965
Expenditures					
Public Safety:					
Personnel Services		287,097	293,297	295,210	(1,913)
Operating Expenditures		146,123	125,723	98,101	27,622
Capital Outlay		_	14,200	14,083	117
(Total Expenditures)		(433,220)	(433,220)	(407,394)	25,826
Excess of Revenues Over Expenditures		500	500	175,291	 174,791
Other Financing Sources (Uses)					
Reserve for Contingencies		(684,858)	(684,858)	-	684,858
Total Other Financing Sources (Uses)		(684,858)	(684,858)		684,858
Net Change in Fund Balance		(684,358)	(684,358)	175,291	859,649
Fund Balance, Beginning of Year		684,358	684,358	715,220	30,862
Fund Balance, End of Year	\$	-	\$ -	\$ 890,511	\$ 890,511

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - INMATE REVENUE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

		Bud Original	lget	Final		Actual	V	/ariance /ith Final Budget Positive Vegative)
Revenues		O i iginiai				7100001		regutive,
Charges for Services	\$	2,864,625	\$	2,864,625	\$	2,785,483	\$	(79,142)
Interest Revenue	Ψ.	-,00.,020	Ψ.	-,00 .,025	7	3,410	Ψ.	3,410
Total Revenues		2,864,625		2,864,625		2,788,893		(75,732)
								(10)10=)
Expenditures Public Safety:								
Personnel Services		1,615,692		1,568,382		1,130,015		438,367
Operating Expenditures		942,868		986,378		468,282		518,096
Capital Outlay		20,313		24,113		24,104		9
(Total Expenditures)	-	(2,578,873)		(2,578,873)		(1,622,401)		956,472
, ,		, , ,						
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		285,752		285,752		1,166,492		880,740
Other Financing Sources (Uses) Transfers in:								
Hernando County, Florida, Board of County Commissioners Appropriations Transfers (out):		2,578,873		2,578,873		2,578,873		-
Hernando County, Florida, Board of County Commissioners: Other Revenue		(2,864,625)		(2,864,625)		(2,785,482)		79,143
Excess Fees		(2,804,023)		(2,804,023)		(959,883)		(959,883)
Total Other Financing Sources (Uses)		(285,752)		(285,752)		(1,166,492)		(880,740)
Total Other Financing Sources (Oses)		(203,732)		(283,732)		(1,100,432)		(880,740)
Net Change in Fund Balance		-		-		-		-
Fund Balance, Beginning of Year								
Fund Balance, End of Year	\$		\$	-	\$		\$	

#### SHERIFF

## STATEMENT OF NET POSITION PROPRIETARY FUND TYPE - INTERNAL SERVICE FUND SEPTEMBER 30, 2019

	Internal
	Service
Assets	
Cash and Cash Equivalents (Including with Fiscal Agent)	\$ 5,209,867
Accounts Receivable	16,752_
Total Assets	5,226,619
Liabilities	
Accounts Payable	564,969
Liability for Unpaid Claims	324,362
Unearned Revenue	478,407
Total Liabilities	1,367,738
Net Position	
Unrestricted	3,858,881
Total Net Position	\$ 3,858,881

#### SHERIFF

## STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION PROPRIETARY FUND TYPE - INTERNAL SERVICE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

		Internal Service
Operating Revenues	•	
Inter-Fund Charges	\$	5,863,767
Premiums - Employees		625,312
Premiums - Retirees		485,635
Miscellaneous		246,510
Total Operating Revenues		7,221,224
Operating Expenses		
Claims		5,048,920
Other Services and Charges		1,381,958
Insurance		379,979
(Total Operating Expenses)		(6,810,857)
Operating Income		410,367
Non-Operating Revenues		
Interest		65,538
Change in Net Position		475,905
Net Position, Beginning of Year		3,382,976
Net Position, End of Year	\$	3,858,881

#### SHERIFF

#### **STATEMENT OF CASH FLOWS**

## PROPRIETARY FUND TYPE - INTERNAL SERVICE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

		Internal Service
Cash Flows From Operating Activities		
Cash Received from Inter-Fund Charges	\$	5,947,055
Cash Received from Employees	·	625,312
Cash Received from Retirees		485,635
Other Cash Receipts		246,510
Payments to Suppliers		(996,524)
Claims Paid		(5,926,816)
Net Cash Provided by Operating Activities		381,172
Cash Flows From Investing Activities		
Interest Received		65,538
Net Increase in Cash and Cash Equivalents		446,710
Cash and Cash Equivalents, Beginning of Year		4,763,157
Cash and Cash Equivalents, End of Year	\$	5,209,867
Reconciliation of Operating Income to Cash and Cash Equivalents Provided by		
Operating Activities		
Operating Income	\$	410,367
Adjustment to Reconcile Operating Income to Net Cash		
Provided by Operating Activities:		
Changes in Assets and Liabilities:		
Decrease in Accounts Receivable		56,452
(Decrease) in Accounts Payable		(185,065)
Increase in Liability for Unpaid Claims		16,130
Increase in Unearned Revenue		83,288
Total Adjustments		(29,195)
Net Cash Provided by Operating Activities	\$	381,172

#### SHERIFF

# STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS SEPTEMBER 30, 2019

Assets Cash and Cash Equivalents	\$ 121,116
Total Assets	121,116
Liabilities	
Accounts Payable	63,317
Due to Other Funds	27,545
Due to Other Governments (HCBOCC)	7,966
Deposits	22,288_
Total Liabilities	\$ 121,116

#### **Note 1 - Summary of Significant Accounting Policies**

#### **Reporting Entity**

Hernando County, Florida (the County) is a political subdivision of the State of Florida. It is governed by an elected Board of County Commissioners (the Board) and managed by an appointed County Administrator. The Hernando County, Florida, Sheriff (the Sheriff) is an elected constitutional officer as provided for by the Constitution of the State of Florida. Pursuant to Chapter 129, Florida Statutes, the Sheriff's budget is submitted to the Board for approval.

The Sheriff is the chief law enforcement officer of the County. Funding for the Sheriff's operations comes primarily from annual appropriations from the Board and all unexpended proceeds must be returned to the Board at year-end.

For financial reporting purposes, the Sheriff is deemed to be part of the primary government of the County and, as such, is included in the County's Comprehensive Annual Financial Report.

#### **Basis of Presentation**

The accompanying financial statements include all the funds and accounts of the Sheriff's office, but are not intended to be a complete presentation of the County as a whole. Except for this matter, they are otherwise in conformity with accounting principles generally accepted in the United States of America (GAAP). The accompanying financial statements were prepared for the purpose of complying with Section 218.39, Florida Statutes, and Section 10.557(4), Rules of the Auditor General—Local Governmental Entity Audits.

The financial transactions of the Sheriff are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balance accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures. These funds are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with specific regulations, restrictions, or limitations.

The focus of governmental fund financial statements is on major funds rather than reporting funds by type. GAAP sets forth minimum criteria (percentage of total assets, liabilities, revenues, or expenditures) for the determination of major funds. Each major fund is reported in a separate column.

The Sheriff reports the following major governmental funds:

- **General Fund**—The General Fund is used to account for the general operations of the Sheriff and includes all transactions which are not accounted for in another fund.
- Federal Forfeitures Fund—This fund is used to account for forfeiture awards made under the U.S. Department of Justice and the Department of Treasury Equitable Sharing Program. Equitably shared funds must be used to supplement and enhance enforcement resources.

- **E-911 Fund**—This fund is used to account for the proceeds of telephone charges collected for the installation and operation of an Emergency 911 System.
- Inmate Welfare Fund—This fund is used to account for revenue from commissions from the commissary and pay phone. The funds are used for expenditures in the commissary operation, including overall inmate welfare.
- Inmate Revenue Fund—This fund is used to account for the proceeds of housing federal and other local government inmates at the detention facility.

The Sheriff also reports the following non-major special revenue funds:

- 800 MHz Fund
- Law Enforcement Educational Fund
- Child Saver Program Fund
- Grants and Contributions Fund
- City of Brooksville Contract Fund

The Sheriff reports the following other fund types:

#### ■ Proprietary Fund Type—Internal Service Funds

These funds are used to account for health, dental, and clinic insurance benefits provided to the employees by the Sheriff. Their funding is based upon an annual actuarial study of expected benefit payouts.

#### **■** Fiduciary Fund Type—Agency Funds

These funds are used to account for assets held by the Sheriff in a trustee capacity or as an agent for individuals, private organizations, and other governments.

#### **Measurement Focus and Basis of Accounting**

Governmental funds are accounted for using the flow of current financial resources measurement focus. Only current assets and current liabilities, generally, are included on the balance sheet. Operating statements for these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets. Agency funds are custodial in nature (assets equal liabilities), and do not involve measurement of results of operations or have a measurement focus.

The modified accrual basis of accounting is used by both governmental and agency funds. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become measurable and available to finance liabilities of the current fiscal year). For this purpose, the Sheriff considers revenues to be available if they are collected within 60 days after year-end. Grants must also meet eligibility requirements to be accrued.

For governmental funds, expenditures are recorded when the related fund liability is incurred, except for certain compensated absences, which are recognized as expenditures when paid. Substantially all of the Sheriff's operating budget funding is appropriated by the Board. These resources are reflected as other financing sources at the time of receipt. Interest and other revenue are recognized as they are earned and become measurable and available to pay liabilities of the current period.

The proprietary fund type - internal service fund accounts for medical and dental insurance coverage for the Sheriff's employees. Proprietary fund types use the accrual basis of accounting, where revenues are recognized when they are earned and expenses are recognized when they are incurred, regardless of the timing of related cash flows. In addition, proprietary funds distinguish operating revenues and expenses from non-operating items.

The focus on fiduciary type fund financial statements is by fund-type, not major fund. The Sheriff only has one fiduciary fund-type, the agency fund-type. Accordingly, there is only one column in the fiduciary fund financial statement.

#### **Excess Fees and Other Revenues**

Florida Statutes provide that the amount by which revenues and transfers exceed annual expenditures be remitted to the Board within one month following the fiscal year for which the funding was provided or following the fiscal year during which other revenue was recognized. This requirement is reflected in the Sheriff's General Fund where the amount of this distribution is recorded as a liability and as another financing use. Other revenues due to the Board consist of those third-party revenues received directly by the Sheriff for certain expenditures that are owed to the Board.

#### **Cash Equivalents**

Cash equivalents are defined as highly-liquid investments with original maturities of three months or less.

#### **Prepaid Items**

Certain prepayments to vendors reflect costs applicable to future accounting periods. These prepayments are recorded as expenditures in the year paid.

#### **Deferred Inflows/Unearned Revenue**

Deferred inflows in governmental funds represent revenues that have been earned, but are not available (because they were received more than 60 days after year-end). Unearned revenue in proprietary fund types represents revenues attributable to future periods.

#### **Compensated Absences**

Eligible full-time employees are entitled to accrue compensatory time, annual vacation, and sick leave up to predetermined thresholds, and received pay for those hours at termination or retirement. For terminations in good standing, the employee is paid for 25% of accumulated sick leave up to a total of 500 hours. Upon retirement, (separation from the agency), current employees with 10 or more consecutive years of service as of October 1, 2009, will receive a payout of sick leave as follows: 20+ years of service equals 100%;

15-19 years of service equals 75%; 10-14 years of service equals 50%. Employees with less than 10 consecutive years of service as of October 1, 2009, and all new employees hired on or after that date will receive 50% payout of sick leave up to 500 hours, upon retirement. For all payments of sick leave, the employee is paid at their pay rate effective at termination or retirement.

Vacation and sick leave payments are included in personnel services when the payments are made to the employees. The Sheriff does not, nor is he legally required to, accumulate financial resources for these obligations. Accordingly, the liability for compensated absences is not reported in the governmental funds but rather is reported in the basic financial statements of the County.

#### **Fund Balances**

The Sheriff implemented the provisions of the Governmental Accounting Standards Board (GASB) issued Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions (GASB Statement No. 54) in 2011, as required. The purpose of GASB Statement No. 54 was to improve the consistency and usefulness of fund balance information to the financial statement user. The statement established fund balance classifications that comprise a hierarchy based primarily on the extent to which the organization is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components: non-spendable, restricted, committed, assigned, and unassigned:

- Non-Spendable—This component of fund balance consists of amounts that cannot be spent because: (a) they are not expected to be converted to cash; or (b) they are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories, and principal (corpus) of an endowment fund.
- Restricted—This component of fund balances consists of amounts that are constrained either: (a) externally by third parties (creditors, grantors, contributors, or laws or regulations of other governments); or (b) by law through constitutional provisions or enabling legislation.
- Committed—This component of fund balance consists of amounts that can only be used for specific purposes pursuant to constraints imposed by formal action (e.g., policy) of the organization's governing authority. By statute, the Sheriff himself is the governing authority. These committed amounts cannot be used for any other purpose unless the Sheriff removes or changes the specified use by taking the same type of action (e.g., policy) he employed to constrain those amounts.
- Assigned—This component of fund balance consists of amounts that are constrained by a less-thanformal action of the organization's governing authority, or by an individual or body to whom the governing authority has delegated this responsibility. The Sheriff has not delegated the responsibility to assign fund balances to any individual or body.
- Unassigned—This classification is used for: (a) negative unrestricted fund balances in any governmental fund; or (b) fund balances within the General Fund that are not restricted, committed, or assigned.

When both restricted and unrestricted resources are available for use, it is generally the Sheriff's policy to use unrestricted resources first (committed, assigned, and unassigned) then restricted resources as they are needed. When unrestricted resources (committed, assigned, and unassigned) are available for use, it is generally the Sheriff's policy to use unassigned resources first, then assigned, and then committed as needed.

#### **Use of Estimates**

The preparation of financial statements in accordance with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported and disclosed in the financial statements and accompanying notes. Actual results could differ from those estimates.

#### **Note 2 - Budgetary Process**

Florida Statutes, Sections 30.49, 129.021, and 129.03 govern the preparation, adoption, and administration of the Sheriff's annual budget. The Sheriff prepares individual budgets for the General Fund, E-911, 800 MHz, and the Federal Inmate Special Revenue Funds, and submits them to the Board for approval. Any budgets that are not subject to the approval of the Board shall follow the same procedures as those approved by the Board with the exception that the Sheriff is the approver rather than the Board.

The budgets are prepared on a basis consistent with GAAP and serve as the legal authorization for expenditures. Amendments increasing total fund expenditures must be approved by the Sheriff and/or Board. Budgetary changes between or among expenditures within a fund may be made at the discretion of the Comptroller.

The original budget is the first complete appropriated budget. The final budget is the original budget adjusted by all reserves, transfers, allocations, supplemental appropriations, and other legally authorized changes applicable to the fiscal year and approved by the Board or Sheriff within 60 days after year-end.

#### Note 3 - Cash and Cash Equivalents

At September 30, 2019, the carrying value of the Sheriff's cash and cash equivalents was as follows:

		Value
Cash on Hand	\$	11,315
Demand Deposits		13,480,149
Total Cash and Cash Equivalents	<u>\$</u>	13,491,464

Carrying

Such amounts are reported as \$8,160,481, \$5,209,867, and \$121,116 in the governmental, internal service, and agency funds, respectively. In addition, there is cash and investments of \$5,209,867 held by the claims administrator reported in the internal service funds at year-end.

The Sheriff's bank deposits are held in qualified public depositories (QPDs) pursuant to Chapter 280, Florida Statutes. Under this Chapter, each QPD is required to pledge collateral to the State Treasurer against the public deposits. In the event of default by a QPD, all claims for public deposits would be satisfied by the State Treasurer from the proceeds of federal deposit insurance, pledged collateral of the QPD in default and, if necessary, assessments against other QPDs of the same type as the depositor in default.

#### **Authorized Investments**

The Sheriff's Investment Policy follows the state's guidance set forth in Section 219.075, Florida Statutes, regarding the deposit of funds received and the investment of surplus funds. That Section requires local governments without written investment policies, including County officers, to follow the state policy in Section 218.415(17), Florida Statutes. That Section authorizes the following investments:

- a. The Local Government Surplus Funds Trust Fund or any intergovernmental investment pool authorized pursuant to the *Florida Interlocal Cooperation Act*, as provided in Florida Statute 163.01.
- b. Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency.
- c. Interest-bearing time deposits or savings accounts in qualified public depositories.
- d. Direct obligations of the United States Treasury.

#### Note 4 - Inter-Fund Balances

Inter-fund balances at September 30, 2019, consisted of the following:

	Int	ter-Fund	Int	er-Fund
	Re	<u>ceivable</u>	P	ayable
General Fund	\$	16,363	\$	-
Inmate Welfare Fund		11,182		-
Agency Fund		<u> </u>		27,545
Total Due to/Due from Other Funds	\$	27,545	\$	27,545

The receivables represent primarily fees collected in an agency fund for other funds. These fees are from jail inmates for subsistence fees, booking fees, medical fees, and commissions on commissary sales.

#### **Note 5 - Capital Assets**

Pursuant to Florida Statutes, the Sheriff can own tangible capital assets, and the Sheriff maintains custody and recordkeeping responsibility for these assets. However, office space and facilities used in the Sheriff's operations are provided at no cost by the Board.

Capital assets paid for by the Sheriff are recorded as expenditures in the governmental funds of the Sheriff but are capitalized in the basic financial statements of the County. The capitalization threshold is \$1,000. Donated capital assets are recorded at their estimated fair value on the date received. Effective October 1, 2010, the Sheriff is responsible for recording all grant-related assets regardless of whether the grant origin was Hernando County or the Sheriff. Depreciation is recorded at the County level. Most of the capital assets listed below are being depreciated over five years.

Capital asset activity for the tangible property over which the Sheriff has custodial and recordkeeping responsibility, for the year ended September 30, 2019, was as follows:

	Balance October 1,			Se	Balance ptember 30,
	 2018	 Additions	 Deletions		2019
Automobiles and Other Vehicles	\$ 10,518,257	\$ 1,676,824	\$ (1,072,631)	\$	11,122,450
Furniture and Equipment	10,341,640	1,188,231	(1,472,458)		10,057,413
Construction in Process	 286,890	 12,450	 (286,890)		12,450
Total at Cost	21,146,787	2,877,505	(2,831,979)		21,192,313
(Less Accumulated Depreciation)	 (15,350,575)	(1,949,462)	2,531,945		(14,768,092)
Book Value	\$ 5,796,212	\$ 928,043	\$ (300,034)	\$	6,424,221

Proceeds from the sale or disposal of vehicles are netted against capital outlay in the accompanying statement of revenues, expenditures, and changes in fund balance. Following is a reconciliation of 2019 capital asset additions above to capital outlay on the accompanying statement of revenues, expenditures, and changes in fund balance:

		2019
Capital Outlay	\$	2,531,812
Construction in Process		12,450
Proceeds from Vehicle Sales/Disposals		135,739
Other Funding Sources		197,504
Total Additions	<u>\$</u>	2,877,505

#### Note 6 - Long-Term Liabilities

The following is a summary of changes in general long-term liabilities, which are reported in the basic financial statements of the County:

	Balance Septermber 30, Current								
	 2018	 Additions		Retirements		2019		Portion	
Contract Payable Accrued Conpensated Absences	\$ 201,609 4,182,898	\$ - 3,474,802	\$	(67,194) (3,506,405)	\$	134,415 4,151,295	\$	67,203 3,165,356	
Total Long-Term Liabilities	\$ 4,384,507	\$ 3,474,802	\$	(3,573,599)	\$	4,285,710	\$	3,232,559	

The terms of the contract payable include the purchase of 17 vehicles from the City of Brooksville, payable over a three-years, as stated in the inter local agreement between the Sheriff.

#### **Note 7 - Detention Operations**

For twenty-two years, the Hernando County jail was operated by a private corporation. Effective August 27, 2010, the Sheriff took over the detention operations based on an Interlocal Agreement between the Sheriff and the Board. The initial term of the agreement was through September 30, 2013, with an automatic renewal period of an additional three years, expiring on September 30, 2016. An updated agreement was entered into and shall continue until September 30, 2021.

#### Note 8 - General Fund Revenues and Expenditures

General Fund Revenues and Expenditures for the year ended September 30, 2019, were as follows:

			Law					
	 Total	E	inforcement	_	Detention	Courthouse		
Revenues								
Inmate Booking	\$ 59,254	\$	-	\$	59,254	\$	-	
Inmate Medical	47,723		-		47,723		-	
Inmate Subsistence	117,714		-		117,714		-	
Inmate Social Security	 30,000		<u>-</u>		30,000		<u>-</u>	
Charges for Services	 254,691		<u> </u>		254,691		<u> </u>	
Interest Income	49,139		49,139		-		-	
Miscellaneous	 265,187		265,187		<u> </u>		<u> </u>	
Total Revenues	\$ 314,326	\$	314,326	\$	254,691	\$		
Expenditures								
Personnel Services	\$ 43,322,358	\$	30,838,123	\$	11,392,006	\$	1,092,229	
Operating Expenditures	6,944,930		4,497,987		2,182,044		264,899	
Capital Outlay	 1,939,830		1,895,969	_	43,891		<u>-</u>	
Total Expenditures	\$ 52,207,118	\$	37,232,079	\$	13,617,911	\$	1,357,128	

#### Note 9 - Employee Retirement Plan

The Sheriff participates in the Florida Retirement System for Pension Benefits. A detailed plan description and any liability for employees of the Sheriff are included in the financial statements of the County.

#### Note 10 - Other Postemployment Benefits

The Sheriff participates in the plan established by the Board to provide other postemployment benefits to retirees of the Board and Constitutional Officers. A detailed plan description and any liability for employees of the Sheriff are included in the financial statements of the County.

#### Note 11 - Risk Management

The Sheriff participates in the Florida Sheriff's Risk Management Fund to insure against automobile, workers' compensation, and general liabilities claims. Except as disclosed in the next paragraph, there have been no significant reductions in insurance coverage from the prior year. Settlement amounts have not exceeded insurance coverage for any of the last three years.

Effective October 1, 2011, the Sheriff became self-insured for employee and retiree health coverage. Effective October 1, 2014, the Sheriff became self-insured for employee and retiree dental coverage. Prior to those dates, the Sheriff carried commercial insurance for its health and dental coverage.

#### Note 12 - Self-Insurance Internal Service Fund

The self-insurance program was established under Florida Statute 112.08 to reduce employee medical costs for the Sheriff's Office. The program is administered by an outside third-party, and uses a combination of self-insurance and specific and aggregate stop-loss coverage to minimize risk exposure. It is accounted for in an internal service fund. Fund revenues are primarily contributions from other funds, retirees, and employees for amounts needed to pay insurance premiums, anticipated self-insured losses, administrative expenses, and clinic expenses.

Changes in claims liability amounts for the years ended September 30, 2019 and 2018, were as follows:

	2019	 2018
Unpaid Claims, Beginning of Year	\$ 308,232	\$ 307,563
Incurred Claims	4,820,069	5,032,855
Claim Payments	 (4,803,939)	 (5,032,186)
Unpaid Claims, End of Year	\$ 324,362	\$ 308,232

#### Note 13 - Leases

Revenue of the 800 MHz Fund includes lease payments received for space leased on the County's primary tower site. The lease began December 16, 1997, between the Board and Cingular (Tenant). There have been several amendments since then, extending the lease term and changing the monthly lease payment. The sixth amendment, effective July 1, 2016, amended the lease term to include a new initial term of sixty months, plus up to five additional sixty-month terms, built-in rate increases at the beginning of each renewal term. AT&T Mobility Corporation, who owns New Cingular Wireless, has a reduced monthly lease payment from \$5,407 to \$4,210. The Board has informally assigned the rights to the lease revenue to the Sheriff to operate the system. The amount of the lease revenue for the year ended September 30, 2019, was \$50,520. The future lease revenues are as follows:

Year	Amount
2020	\$ 50,520
2021	52,415
2022	58,098
2023	58,098
2024	58,098
2025-2029	318,813
2030-2034	366,635
2035-2039	421,630
2040-2044	484,874
2045-2049	177,824
2050-2054	
Total	\$ 2,047,005

#### Note 14 - Claims and Contingencies

#### Litigation

The Sheriff is involved as defendant or plaintiff in certain litigation and claims arising from the ordinary course of operations. Any judgments against the Sheriff in excess of insurance limits would be settled by the Board. In the opinion of the Sheriff and legal counsel, the range of potential recoveries or liabilities will not materially affect the financial position of the Sheriff.

#### **Federal and State Grants**

Grant funds received by the Sheriff are subject to audit by grantor agencies. Audits of these grants may result in disallowed costs, which may constitute a liability of the Sheriff. In the opinion of management disallowed costs, if any, would be insignificant to the financial position and operations of the Sheriff.

#### **SUPPLEMENTAL INFORMATION**

Combining and Individual Fund Financial Statements and Schedules

# SHERIFF SPECIAL REVENUE FUNDS SEPTEMBER 30, 2019

Special revenue funds are used to account for the proceeds of special revenue sources that are legally restricted to specified purposes. The Hernando County, Florida, Sheriff has the following non-major special revenue funds:

- 800MHz Fund—This fund derives its resources from lease payments for space leased on the Hernando County's (the County) primary tower site, fees assessed to each radio user department for maintenance contract costs, and a \$12.50 fee included in each fine paid for a traffic citation. The 800MHz system is maintained to ensure continuous and optimum radio communications for all public safety and the County radio users.
- Law Enforcement Education Fund—This fund derives its resources from court cost assessments pursuant to Sections 938.15 and 318.18 of the Florida Statutes. The assessments are collected by the Clerk of the Circuit Court and remitted to the Sheriff monthly. Use of the funds received is restricted to criminal justice education and training in programs approved.
- **Child Saver Program Fund**—This fund derives its resources from funds received for the rental of infant and toddler car seats. The non-refundable service fees charged are to be used for the maintenance and repair of returned car seats and to assist in the purchase of additional seats to expand the program as the population of the County grows and there is additional demand for car seats.
- **Grants and Contributions Fund**—This fund derives its resources from grants and donations. Each grant and donation is separately accounted for within the fund, to assure proper accounting in accordance with the grant agreements.
- City of Brooksville Contract Fund—This fund derives its resources from the City of Brooksville based on an interlocal agreement agreed upon by the Sheriff and the Mayor to provide enhanced law enforcement services within the city limits.

#### SHERIFF

### COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS

**SEPTEMBER 30, 2019** 

	Special Revenue Funds																									
	800	MHz	Law Child Enforcement Saver Education Program			_	ants and tributions	Br	City of ooksville Contract Fund	Total Non-Major Governmental Funds																
Assets																										
Cash and Cash																										
Equivalents	\$	184,648	\$	560,838	\$	7,371	\$	145,242	\$	192,393	\$	1,090,492														
Due from Other																										
Governments		9,107		4,064		_		57,309		-		70,480														
Total Assets		193,755		564,902		7,371		202,551		192,393		1,160,972														
Liabilities																										
Accounts Payable Accrued Wages and		1,096		399		-		20,810		29,420		51,725														
Benefits Payable		-		-		-		-		-		-		-		-		- 4,355		-		4,355		28,562		32,917
Deposits		-		-		80		-		-		80														
Total Liabilities		1,096		399		80	25,165 57,98			57,982	2 84,															
Fund Balances Restricted for: Law Enforcement																										
Activities		-		-		-		177,386		-		177,386														
Communications Education and		192,659		-		-		-		-		192,659														
Training		-	564,503			-				-		564,503														
Other		-		-		7,291		-		134,411		141,702														
Total Fund Balances		192,659		564,503		7,291		177,386		134,411		1,076,250														
Total Liabilities and Fund Balances	\$	193,755	\$	564,902	\$	7,371	\$	202,551	\$	192,393	\$	1,160,972														

### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

### NON-MAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

Special	Revenue	Funds

	800MHz	Law orcement ducation	Child Saver Program	Co	Grants and ntributions	E	City of Brooksville Contract Fund	Total Ion-Major Ivernmental Funds
Revenues								
Intergovernmental	\$ -	\$ -	\$ -	\$	193,167	\$	-	\$ 193,167
Charges for Services	181,958	-	835		-		827,724	1,010,517
Fines and Forfeitures	118,231	55,165	-		-		-	173,396
Interest Revenue	659	1,996	-		677		-	3,332
Miscellaneous	 50,520	 -	-		38,660		72,702	161,882
Total Revenues	 351,368	 57,161	835		232,504		900,426	1,542,294
Expenditures Public Safety: Personnel Services Operating Expenditures Capital Outlay (Total Expenditures)	 320,140 - (320,140)	 - 41,299 - (41,299)	 - - - -		151,081 37,886 32,603 (221,570)		717,689 71,264 178,671 (967,624)	868,770 470,589 211,274 (1,550,633)
Excess (Deficiency) of Revenues Over (Under) Expenditures	 31,228	 15,862	 835		10,934		(67,198)	 (8,339)
Fund Balances, Beginning of Year	161,431	548,641	 6,456		166,452		201,609	 1,084,589
Fund Balances, End of Year	\$ 192,659	\$ 564,503	\$ 7,291	\$	177,386	\$	134,411	\$ 1,076,250

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - 800 MHz FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

	 Bud	get			V	Variance Vith Final Budget Positive
_	 Original		Final	 Actual	(	Negative)
Revenues						
Charges for Services	\$ 162,000	\$	162,000	\$ 181,958	\$	19,958
Fines and Forfeitures	125,000		125,000	118,231		(6,769)
Interest Revenue	-		-	659		659
Miscellaneous	 50,520		50,520	 50,520		
Total Revenues	 337,520		337,520	 351,368		13,848
Expenditures						
Public Safety:	440.463		440.463	220.440		420.022
Operating Expenditures	 449,162		449,162	 320,140		129,022
(Total Expenditures)	 449,162		449,162	 320,140		129,022
Excess (Deficiency) of Revenues						
Over (Under) Expenditures	(111,642)		(111,642)	31,228		142,870
Other Financing (Uses) Sources						
Reserve for Contingencies	(70,358)		(70,358)	-		70,358
Net Change in Fund Balance	 (182,000)	,	(182,000)	31,228		213,228
Fund Balance, Beginning of Year	 182,000		182,000	 161,431		(20,569)
Fund Balance, End of Year	\$ -	\$		\$ 192,659	\$	192,659

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - LAW ENFORCEMENT EDUCATION FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Bud	lget			Variance With Final Budget Positive
	Original		Final	Actual	(Negative)
Revenues			_	 _	 
Fines and Forfeitures	\$ 55,000	\$	55,000	\$ 55,166	\$ 166
Interest Revenue	 150		150	1,996	1,846
Total Revenues	55,150		55,150	57,162	2,012
Expenditures Public Safety: Operating Expenditures (Total Expenditures)	 136,177 (136,177)		136,177 (136,177)	41,008 (41,008)	95,169 95,169
(Total Experiance)	(130)177		(130)177	 (12,000)	 33,103
Excess (Deficiency) of Revenues Over (Under) Expenditures	(81,027)		(81,027)	16,154	97,181
Other Financing (Uses) Sources Reserve for Contingencies	(463,778)		(463,778)	 	 463,778
Net Change in Fund Balance	(544,805)		(544,805)	16,154	560,959
Fund Balance, Beginning of Year	 544,805		544,805	 548,641	 3,836
Fund Balance, End of Year	\$ 	\$		\$ 564,795	\$ 564,795

#### **SHERIFF**

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GRANTS AND CONTRIBUTIONS FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Bud Original	dget Final	Actual	Variance With Final Budget Positive (Negative)
Revenues			71000.01	(itegative)
Intergovernmental	\$ 209,887	\$ 278,071	\$ 193,167	\$ (84,904)
Interest Revenue	50	50	677	627
Miscellaneous	56,161	56,161	38,661	(17,500)
Total Revenues	266,098	334,282	232,505	(101,777)
Expenditures Public Safety: Personnel Services Operating Expenditures Capital Outlay (Total Expenditures)  Excess (Deficiency) of Revenues Over (Under) Expenditures	131,378 65,531 87,466 (284,375)	196,104 68,989 87,466 (352,559)	151,081 37,886 32,603 (221,570)	45,023 31,103 54,863 130,989
Other Financing (Uses) Sources Reserve for Contingencies	(148,008)	(148,008)		148,008
Net Change in Fund Balance	(166,285)	(166,285)	10,935	177,220
Fund Balance, Beginning of Year	166,285	166,285	166,452	167
Fund Balance, End of Year	\$ -	\$ -	\$ 177,387	\$ 177,387

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - CITY OF BROOKSVILLE CONTRACT FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Buc	lget			V	Variance Vith Final Budget Positive
	Original	0	Final	Actual	(1	Negative)
Revenues	 					
Charges for Services	\$ 827,719	\$	827,719	\$ 827,724	\$	5
Miscellaneous	72,702		72,702	72,702		-
Total Revenues	900,421		900,421	900,426		5
Expenditures						
Public Safety:						
Personnel Services	746,646		717,446	717,689		(243)
Operating Expenditures	116,102		72,402	71,264		1,138
Capital Outlay	 104,876		177,776	 178,671		(895)
(Total Expenditures)	(967,624)		(967,624)	 (967,624)		-
Excess (Deficiency) of Revenues						
Over (Under) Expenditures	(67,203)		(67,203)	(67,198)		(5)
Other Financing (Uses) Sources						
Reserve for Contingencies	 134,406		134,406	 		134,406
Net Change in Fund Balance	67,203		67,203	(67,198)		134,401
Fund Balance, Beginning of Year	201,609		201,609	 201,609		
Fund Balance, End of Year	\$ 268,812	\$	268,812	\$ 134,411	\$	134,401

#### HERNANDO COUNTY, FLORIDA SHERIFF INTERNAL SERVICE FUNDS SEPTEMBER 30, 2019

Internal service funds are used when a fund primarily provides benefits for other funds, departments, or agencies of the primary government. The Hernando County, Florida, Sheriff (the Sheriff) has internal service funds that account for:

- **Health**—This is used to account for the Sheriff's self-insurance program for employee health benefits.
- **Dental**—This is used to account for the Sheriff's self-insurance program for employee dental benefits.
- **Clinic**—This is used to account for the Sheriff's self-insurance program for the operation of the health clinic.

# COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS SEPTEMBER 30, 2019

			ol: :	Total Internal
	 Health	 Dental	 Clinic	 Service
Assets				
Cash and Cash Equivalents	\$ 4,913,578	\$ 250,951	\$ 45,338	\$ 5,209,867
Accounts Receivable	 16,752	 	 	 16,752
Total Assets	 4,930,330	250,951	45,338	5,226,619
Liabilities				
Accounts Payable	485,769	33,940	45,260	564,969
Liability for Unpaid Claims	305,596	18,766	-	324,362
Unearned Revenue	455,828	22,579	-	478,407
Total Liabilities	1,247,193	75,285	45,260	1,367,738
Net Position				
Unrestricted	3,683,137	175,666	78	3,858,881
<b>Total Net Position</b>	\$ 3,683,137	\$ 175,666	\$ 78	\$ 3,858,881

# COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION INTERNAL SERVICE FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Health	Dental	Clinic	Total Internal Service
Operating Revenues				
Inter-Fund Charges	\$ 4,917,925	\$ 180,434	\$ 765,408	\$ 5,863,767
Premiums - Employees	541,250	84,062	-	625,312
Premiums - Retirees	448,125	37,510	-	485,635
Miscellaneous	246,427		83	246,510
Total Operating Revenues	6,153,727	302,006	765,491	7,221,224
Operating Expenses				
Claims	4,821,739	227,181	-	5,048,920
Professional Services	571,410	42,244	593,716	1,207,370
Repairs and Maintenance	-	-	14,321	14,321
Materials and Supplies	-	-	115,116	115,116
Other Expenses	2,891	-	42,260	45,151
Insurance	379,979			379,979
(Total Operating Expenses)	(5,776,019)	(269,425)	(765,413)	(6,810,857)
Operating Income	377,708	32,581	78	410,367
Non-Operating Revenues				
Interest	65,538			65,538
Change in Net Position	443,246	32,581	78	475,905
Net Position, Beginning of Year	3,239,891	143,085		3,382,976
Net Position, End of Year	\$ 3,683,137	\$ 175,666	\$ 78	\$ 3,858,881

# COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

	 Health	Dental	Clinic	Total Internal Service
Cash Flows from Operating Activities	 _	 	_	
Cash Received from Inter-Fund Charges	\$ 4,999,938	\$ 181,709	\$ 765,408	\$ 5,947,055
Cash Received from Employees	541,250	84,062	-	625,312
Cash Received from Retirees	448,125	37,510	-	485,635
Other Cash Receipts	246,427	-	83	246,510
Payments to Suppliers	(954,281)	(42,243)	-	(996,524)
Claims Paid	(4,957,075)	(210,161)	(759,580)	(5,926,816)
Net Cash Provided by Operating Activities	324,384	50,877	5,911	381,172
Cash Flows From Investing Activities				
Interest Received	65,538	 	 	 65,538
Net Increase in Cash	389,922	50,877	5,911	446,710
Cash and Cash Equivalents, Beginning of Year	4,523,656	200,074	 39,427	 4,763,157
Cash and Cash Equivalents, End of Year	4,913,578	 250,951	 45,338	 5,209,867
Reconciliation of Operating Income to Net Cash and Cash Equivalents Provided by Operating Activities				
Operating Income	 377,708	32,581	78	 410,367
Adjustment to Reconcile Operating Income to Net Cash Provided by Operating Activities: Changes in Assets and Liabilities:				
Decrease in Accounts Receivable	56,452	-	-	56,452
(Decrease) Increase in Accounts Payable	(205,928)	15,030	5,833	(185,065)
Increase in Liability for Unpaid Claims	14,139	1,991	-	16,130
Increase in Unearned Revenue	82,013	1,275	-	83,288
Total Adjustments	(53,324)	18,296	5,833	(29,195)
Net Cash and Cash Provided by	<u> </u>		-	,
Operating Activities	\$ 324,384	\$ 50,877	\$ 5,911	\$ 381,172

# HERNANDO COUNTY, FLORIDA SHERIFF AGENCY FUNDS SEPTEMBER 30, 2019

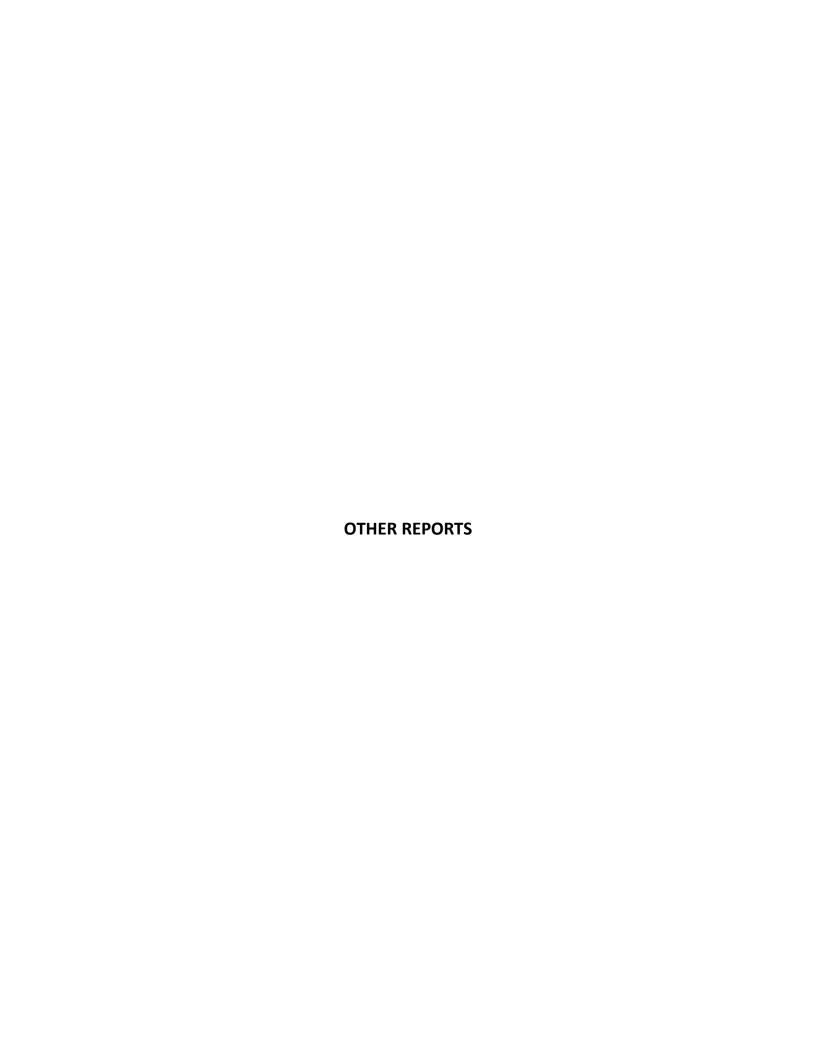
Agency funds are used to account for assets held by the Hernando County, Florida, Sheriff (the Sheriff) in a Trustee capacity or as an agent for individuals, private organizations, and other governments. The Sheriff has the following agency funds:

- Civil Trust Fund—This fund is used to account for fees received by the Sheriff for serving documents (civil process) pursuant to Florida Statute 30.231(5). The funds received are returned to the Board of County Commissioners on a monthly basis. This fund is also used for cost deposits provided by plaintiffs or their attorneys in advance, to pay for the Sheriff's statutory fees and costs in executing Sheriff's Levies and Writs of Attachment.
- Inmate Trust Fund—This fund accounts for inmate personal accounts and the proceeds from certain inmate programs.

#### SHERIFF

## COMBINING STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES ALL AGENCY FUNDS SEPTEMBER 30, 2019

	Civil Trust Fund	 Inmate Trust Fund	Total Agency Funds		
Assets					
Cash and Cash Equivalents	\$ 8,537	\$ 112,579	\$	121,116	
Total Assets	 8,537	 112,579		121,116	
Liabilities					
Accounts Payable	-	63,317		63,317	
Due to Other Funds	-	27,545		27,545	
Due to Other Governments (HCBOCC)	7,966	-		7,966	
Deposits	 571	 21,717		22,288	
Total Liabilities	\$ 8,537	\$ 112,579	\$	121,116	





## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Al Nienhuis Sheriff Hernando County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of each major fund and the aggregate remaining fund information of the Hernando County, Florida, Sheriff (the Sheriff) as of and for the year ended September 30, 2019, and the related notes to the financial statements, and have issued our report thereon dated January 30, 2020.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Sheriff's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstance for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control. Accordingly, we do not express an opinion on the effectiveness of the Sheriff's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Certified Public Accountants**

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MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PRIVATE COMPANIES AND S.E.C. PRACTICE SECTIONS

Honorable Al Nienhuis Sheriff Hernando County, Florida

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Sheriff's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreement, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Gurvis, Gray and Company, LLP January 30, 2020

Sarasota, Florida



### INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES – INVESTMENT OF PUBLIC FUNDS

Honorable Al Nienhuis Sheriff Hernando County, Florida

We have examined Hernando County, Florida, Sheriff's (the Sheriff) compliance with the requirements of Section 218.415, Florida Statutes, as of and for the year ended September 30, 2019, as required by Section 10.556(10)(a), *Rules of the Auditor General*. Management is responsible for the Sheriff's compliance with those requirements. Our responsibility is to express an opinion on the Sheriff's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Sheriff complied, in all material respects, with the requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Sheriff complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material non-compliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Sheriff's compliance with specified requirements.

In our opinion, the Sheriff complied, in all material respects, with the aforementioned requirements during the year ended September 30, 2019.

This report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, the Sheriff, its management, and the Board of County Commissioners of Hernando County, Florida, and is not intended to be, and should not be, used by anyone other than these specified parties.

January 30, 2020 Sarasota, Florida

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#### **MANAGEMENT LETTER**

Honorable Al Nienhuis Sheriff Hernando County, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of each major fund and the aggregate remaining fund information of the Hernando County, Florida, Sheriff (the Sheriff) as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated January 30, 2020.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, *Rules of the Auditor General*.

#### **Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*, and Independent Accountant's Report on Compliance with Section 218.415, Florida Statutes. Disclosures in those reports, which are dated January 30, 2020, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings or recommendations made in the preceding annual financial audit report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. In that regard, the Sheriff was established by the Constitution of the State of Florida, Article VIII, Section 1(d). There were no component units related to the Sheriff.

#### **Financial Management**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Certified Public Accountants**

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Honorable Al Nienhuis Sheriff Hernando County, Florida

#### **MANAGEMENT LETTER**

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of Auditor General, requires that we address non-compliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### **Purpose of the Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, the Sheriff, its management, and the Board of County Commissioners of Hernando County, Florida, and is not intended to be, and should not be, used by anyone other than these specified parties.

We wish to take this opportunity to thank you and your staff for the cooperation and courtesies extended to us during the course of our audit. Please let us know if you have any questions or comments concerning this letter, our accompanying reports, or other matters.

Turvis, Lay and Company, LLP January 30, 2020

Sarasota, Florida