

**HERNANDO COUNTY, FLORIDA
SHERIFF**

FINANCIAL STATEMENTS

Year Ended September 30, 2022

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INDEPENDENT AUDITOR'S REPORT

Honorable Al Nienhuis
Sheriff
Hernando County, Florida

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the Hernando County, Florida Sheriff (the "Sheriff") as of and for the fiscal year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Sheriff's basic financial statements, as listed in the table of contents.

In our opinion, based on our audit, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Sheriff as of September 30, 2022, and the respective change in financial position, and where applicable, cash flows thereof, and the respective budgetary comparison for the general fund and each major special revenue fund for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Sheriff, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Sheriff's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Honorable Al Nienhuis
Sheriff
Hernando County, Florida

Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Sheriff's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Emphasis-of-Matter

As described in Note 1 to the financial statements, the accompanying financial statements were prepared for the purpose of complying with Section 218.39, Florida Statutes, and Section 10.557(3), *Rules of the Auditor General for Local Governmental Entity Audits*. These financial statements are not intended to be a complete presentation of the financial position of Hernando County, Florida as of September 30, 2022, and the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Change in Accounting Principle

As discussed in Note 5 and Note 6 to the financial statements, in the year ended September 30, 2022, the Sheriff adopted the provisions of Government Accounting Standards Board Statement ("GASBS") Number 87, *Leases*. Our opinion is not modified with respect to this matter.

Honorable Al Nienhuis
Sheriff
Hernando County, Florida

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements taken as a whole. The accompanying supplemental information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the financial statements. The accompanying supplemental information is the responsibility of management and was derived from, and relates directly to, the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain other procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 24, 2023, on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Sheriff's internal control over financial reporting and compliance.

MSL, P.A.

Certified Public Accountants

Tampa, Florida
January 24, 2023

**HERNANDO COUNTY, FLORIDA
SHERIFF**

BALANCE SHEET - GOVERNMENTAL FUNDS

September 30, 2022

	General	E-911	Inmate Welfare	Inmate Revenue	Non-Major Governmental Funds	Total
ASSETS						
Cash and cash equivalents	\$ 3,960,812	\$ 1,518,010	\$ 1,423,993	\$ 258,344	\$ 1,292,101	\$ 8,453,260
Due from other funds	19,100	-	29,593	-	-	48,693
Due from other governments	84,371	-	-	312,297	81,528	478,196
TOTAL ASSETS	<u>\$ 4,064,283</u>	<u>\$ 1,518,010</u>	<u>\$ 1,453,586</u>	<u>\$ 570,641</u>	<u>\$ 1,373,629</u>	<u>\$ 8,980,149</u>
LIABILITIES AND FUND BALANCE						
LIABILITIES						
Accounts payable	\$ 2,851,360	\$ 106,006	\$ 43,219	\$ 67,004	\$ 2,119	\$ 3,069,708
Accrued wages and benefits payable	848,912	3,366	5,068	31,937	4,304	893,587
Due to Hernando County Board of County Commissioners	364,011	-	-	471,700	-	835,711
TOTAL LIABILITIES	<u>4,064,283</u>	<u>109,372</u>	<u>48,287</u>	<u>570,641</u>	<u>6,423</u>	<u>4,799,006</u>
FUND BALANCES						
Restricted for:						
Law enforcement activities	-	-	-	-	252,102	252,102
Communications	-	1,408,638	-	-	653,427	2,062,065
Education and training	-	-	-	-	461,677	461,677
Inmate benefits	-	-	1,405,299	-	-	1,405,299
TOTAL FUND BALANCES	<u>-</u>	<u>1,408,638</u>	<u>1,405,299</u>	<u>-</u>	<u>1,367,206</u>	<u>4,181,143</u>
TOTAL LIABILITIES AND FUND BALANCE	<u>\$ 4,064,283</u>	<u>\$ 1,518,010</u>	<u>\$ 1,453,586</u>	<u>\$ 570,641</u>	<u>\$ 1,373,629</u>	<u>\$ 8,980,149</u>

The accompanying notes are an integral part of the financial statements.

**HERNANDO COUNTY, FLORIDA
SHERIFF**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - GOVERNMENTAL FUNDS**

Year Ended September 30, 2022

	General	E-911	Inmate Welfare	Inmate Revenue	Non-Major Governmental Funds	Total
REVENUES						
Intergovernmental	\$ -	\$ -	\$ -	\$ -	\$ 253,566	\$ 253,566
Charges for services	262,148	1,040,420	835,412	3,425,904	622,796	6,186,680
Fines and forfeitures	-	-	-	-	163,895	163,895
Interest revenue	22,320	1,491	965	924	902	26,602
Miscellaneous	36,304	-	5,701	-	146,421	188,426
TOTAL REVENUES	320,772	1,041,911	842,078	3,426,828	1,187,580	6,819,169
EXPENDITURES						
Public safety:						
Personnel services	49,544,205	554,409	294,490	1,872,925	82,868	52,348,897
Operating expenditures	9,703,485	225,627	178,239	307,698	841,876	11,256,925
Capital outlay	2,433,086	99,526	-	-	3,096,930	5,629,542
Debt service:						
Principal	108,403	-	-	38,125	30,479	177,007
Interest	11,768	-	-	1,825	82,928	96,521
Court services:						
Personnel services	1,347,480	-	-	-	-	1,347,480
Operating expenditures	279,909	-	-	-	-	279,909
TOTAL EXPENDITURES	63,428,336	879,562	472,729	2,220,573	4,135,081	71,136,281
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(63,107,564)	162,349	369,349	1,206,255	(2,947,501)	(64,317,112)
OTHER FINANCING SOURCES (USES)						
Proceeds from the issuance of a long-term lease	-	-	-	-	3,054,659	3,054,659
Transfers in:						
Hernando County Board of County Commissioners: Appropriations	63,684,858	-	-	2,379,092	-	66,063,950
Transfers (out):						
Hernando County Board of County Commissioners: Other revenues	(320,772)	-	-	(3,425,904)	-	(3,746,676)
Excess fees	(256,522)	-	-	(159,443)	-	(415,965)
TOTAL OTHER FINANCING SOURCES (USES)	63,107,564	-	-	(1,206,255)	3,054,659	64,955,968
NET CHANGE IN FUND BALANCE	-	162,349	369,349	-	107,158	638,856
FUND BALANCE, BEGINNING OF YEAR	-	1,246,289	1,035,950	-	1,260,048	3,542,287
FUND BALANCE, END OF YEAR	\$ -	\$ 1,408,638	\$ 1,405,299	\$ -	\$ 1,367,206	\$ 4,181,143

The accompanying notes are an integral part of the financial statements.

**HERNANDO COUNTY, FLORIDA
SHERIFF**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND**

Year Ended September 30, 2022

	Budget		Actual	Variance With Final Budget Positive (Negative)
	Original	Final		
REVENUES				
Charges for services	\$ 280,000	\$ 280,000	\$ 262,148	\$ (17,852)
Interest revenue	25,000	25,000	22,320	(2,680)
Miscellaneous	15,000	15,000	36,304	21,304
TOTAL REVENUES	<u>320,000</u>	<u>320,000</u>	<u>320,772</u>	<u>772</u>
EXPENDITURES				
Public safety:				
Personnel services	52,312,845	49,671,436	49,544,205	127,231
Operating expenditures	7,520,723	9,711,742	9,703,485	8,257
Capital outlay	1,609,224	2,439,443	2,433,086	6,357
Debt service:				
Principal	-	108,403	108,403	-
Interest	-	11,768	11,768	-
Court services:				
Personnel services	1,437,140	1,437,140	1,347,480	89,660
Operating expenditures	304,926	304,926	279,909	25,017
TOTAL EXPENDITURES	<u>63,184,858</u>	<u>63,684,858</u>	<u>63,428,336</u>	<u>256,522</u>
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	<u>(62,864,858)</u>	<u>(63,364,858)</u>	<u>(63,107,564)</u>	<u>257,294</u>
OTHER FINANCING SOURCES (USES)				
Transfers in:				
Hernando County Board of County Commissioners appropriations	63,184,858	63,684,858	63,684,858	-
Transfers (out):				
Hernando County, Florida, Board of County Commissioners:				
Other revenues	(320,000)	(320,000)	(320,772)	(772)
Excess fees	-	-	(256,522)	(256,522)
TOTAL OTHER FINANCING SOURCES (USES)	<u>62,864,858</u>	<u>63,364,858</u>	<u>63,107,564</u>	<u>(257,294)</u>
NET CHANGE IN FUND BALANCE	-	-	-	-
FUND BALANCE, BEGINNING OF YEAR	-	-	-	-
FUND BALANCE, END OF YEAR	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

The accompanying notes are an integral part of the financial statements.

**HERNANDO COUNTY, FLORIDA
SHERIFF**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL - E-911 FUND**

Year Ended September 30, 2022

	Budget		Actual	Variance With Final Budget Positive (Negative)
	Original	Final		
REVENUES				
Charges for services	\$ 866,000	\$ 866,000	\$ 1,040,420	\$ 174,420
Interest revenue	2,500	2,500	1,491	(1,009)
TOTAL REVENUES	<u>868,500</u>	<u>868,500</u>	<u>1,041,911</u>	<u>173,411</u>
EXPENDITURES				
Public safety:				
Personnel services	550,566	554,558	554,409	149
Operating expenditures	305,900	233,880	225,627	8,253
Capital outlay	31,250	99,278	99,526	(248)
TOTAL EXPENDITURES	<u>887,716</u>	<u>887,716</u>	<u>879,562</u>	<u>8,154</u>
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(19,216)	(19,216)	162,349	181,565
OTHER FINANCING SOURCES (USES)				
Reserve for contingencies	(977,609)	(1,227,073)	-	1,227,073
TOTAL OTHER FINANCING SOURCES (USES)	<u>(977,609)</u>	<u>(1,227,073)</u>	<u>-</u>	<u>1,227,073</u>
NET CHANGE IN FUND BALANCE	(996,825)	(1,246,289)	162,349	1,408,638
FUND BALANCE, BEGINNING OF YEAR	<u>996,825</u>	<u>1,246,289</u>	<u>1,246,289</u>	<u>-</u>
FUND BALANCE, END OF YEAR	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,408,638</u>	<u>\$ 1,408,638</u>

The accompanying notes are an integral part of the financial statements.

**HERNANDO COUNTY, FLORIDA
SHERIFF**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL - INMATE WELFARE FUND**

Year Ended September 30, 2022

	Budget		Actual	Variance With Final Budget Positive (Negative)
	Original	Final		
REVENUES				
Charges for services	\$ 530,000	\$ 530,000	\$ 835,412	\$ 305,412
Interest revenue	3,000	3,000	965	(2,035)
Miscellaneous	3,000	3,000	5,701	2,701
TOTAL REVENUES	<u>536,000</u>	<u>536,000</u>	<u>842,078</u>	<u>306,078</u>
EXPENDITURES				
Public safety:				
Personnel services	329,789	296,194	294,490	1,704
Operating expenditures	155,800	199,090	178,239	20,851
Capital outlay	12,000	2,305	-	2,305
TOTAL EXPENDITURES	<u>497,589</u>	<u>497,589</u>	<u>472,729</u>	<u>24,860</u>
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	<u>38,411</u>	<u>38,411</u>	<u>369,349</u>	<u>330,938</u>
OTHER FINANCING SOURCES (USES)				
Reserve for contingencies	<u>(1,047,542)</u>	<u>(1,074,361)</u>	<u>-</u>	<u>1,074,361</u>
TOTAL OTHER FINANCING SOURCES (USES)	<u>(1,047,542)</u>	<u>(1,074,361)</u>	<u>-</u>	<u>1,074,361</u>
NET CHANGE IN FUND BALANCE	(1,009,131)	(1,035,950)	369,349	1,405,299
FUND BALANCE, BEGINNING OF YEAR	<u>1,009,131</u>	<u>1,035,950</u>	<u>1,035,950</u>	<u>-</u>
FUND BALANCE, END OF YEAR	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,405,299</u>	<u>\$ 1,405,299</u>

The accompanying notes are an integral part of the financial statements.

**HERNANDO COUNTY, FLORIDA
SHERIFF**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL - INMATE REVENUE FUND**

Year Ended September 30, 2022

	<u>Budget</u>		<u>Actual</u>	<u>Variance With Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
REVENUES				
Charges for services	\$ 2,749,650	\$ 2,749,650	\$ 3,425,904	\$ 676,254
Interest revenue	-	-	924	924
TOTAL REVENUES	<u>2,749,650</u>	<u>2,749,650</u>	<u>3,426,828</u>	<u>677,178</u>
EXPENDITURES				
Public safety:				
Personnel services	1,849,013	1,873,134	1,872,925	209
Operating expenditures	501,279	505,958	307,698	198,260
Debt service:				
Principal	-	-	38,125	(38,125)
Interest	-	-	1,825	(1,825)
TOTAL EXPENDITURES	<u>2,350,292</u>	<u>2,379,092</u>	<u>2,220,573</u>	<u>158,519</u>
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	<u>399,358</u>	<u>370,558</u>	<u>1,206,255</u>	<u>835,697</u>
OTHER FINANCING SOURCES (USES)				
Transfers in:				
Hernando County Board of County Commissioners appropriations	2,350,292	2,379,092	2,379,092	-
Transfers (out):				
Hernando County, Florida, Board of County Commissioners:				
Other revenue	(2,749,650)	(2,749,650)	(3,425,904)	(676,254)
Excess fees	-	-	(159,443)	(159,443)
TOTAL OTHER FINANCING SOURCES (USES)	<u>(399,358)</u>	<u>(370,558)</u>	<u>(1,206,255)</u>	<u>(835,697)</u>
NET CHANGE IN FUND BALANCE	-	-	-	-
FUND BALANCE, BEGINNING OF YEAR	-	-	-	-
FUND BALANCE, END OF YEAR	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

The accompanying notes are an integral part of the financial statements.

**HERNANDO COUNTY, FLORIDA
SHERIFF**

**STATEMENT OF NET POSITION
PROPRIETARY FUND TYPE - INTERNAL SERVICE FUND**

September 30, 2022

	<u>Internal Service</u>
ASSETS	
Cash and cash equivalents	\$ 9,084,475
Accounts receivable	40,407
Right to use leased assets, net of amortization	<u>323,350</u>
TOTAL ASSETS	<u>9,448,232</u>
LIABILITIES	
Accounts payable	600,604
Accrued interest	902
Liability for unpaid claims	373,970
Long-term leases	<u>332,399</u>
TOTAL LIABILITIES	<u>1,307,875</u>
NET POSITION	
Unrestricted	<u>8,140,357</u>
TOTAL NET POSITION	<u>\$ 8,140,357</u>

The accompanying notes are an integral part of the financial statements.

**HERNANDO COUNTY, FLORIDA
SHERIFF**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND NET POSITION
PROPRIETARY FUND - INTERNAL SERVICE FUND**

Year Ended September 30, 2022

	<u>Internal Service</u>
OPERATING REVENUES	
Inter-fund charges	\$ 9,305,310
Premiums - employees	387,005
Premiums - retirees	461,478
Miscellaneous	<u>372,292</u>
TOTAL OPERATING REVENUES	<u>10,526,085</u>
OPERATING EXPENSES	
Claims	6,565,151
Other services and charges	1,498,082
Insurance	388,276
Amortization	<u>37,310</u>
TOTAL OPERATING EXPENSES	<u>8,488,819</u>
OPERATING INCOME	<u>2,037,266</u>
NON-OPERATING REVENUES (EXPENSES)	
Interest earnings	343
Interest expense	<u>(11,771)</u>
TOTAL NON-OPERATING REVENUES (EXPENSES)	<u>(11,428)</u>
CHANGE IN NET POSITION	2,025,838
NET POSITION, BEGINNING OF YEAR	<u>6,114,519</u>
NET POSITION, END OF YEAR	<u><u>\$ 8,140,357</u></u>

The accompanying notes are an integral part of the financial statements.

**HERNANDO COUNTY, FLORIDA
SHERIFF**

**STATEMENT OF CASH FLOWS
PROPRIETARY FUND TYPE - INTERNAL SERVICE FUND**

Year Ended September 30, 2022

	<u>Internal Service</u>
CASH FLOWS FROM OPERATING ACTIVITIES	
Cash received from inter-fund charges	\$ 8,725,940
Cash received from employees	387,005
Cash received from retirees	461,478
Other cash receipts	372,292
Payments to suppliers	(1,345,172)
Claims paid	<u>(6,650,222)</u>
NET CASH PROVIDED BY OPERATING ACTIVITIES	<u>1,951,321</u>
CASH FLOWS FROM INVESTING ACTIVITIES	
Interest received	<u>343</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	
Interest payments on long-term leases	(10,869)
Principal payments on long-term leases	<u>(28,261)</u>
NET CASH USED IN CAPITAL AND RELATED FINANCING ACTIVITIES	<u>(39,130)</u>
NET INCREASE IN CASH AND CASH EQUIVALENTS	1,912,534
CASH AND CASH EQUIVALENTS, BEGINNING OF YEAR	<u>7,171,941</u>
CASH AND CASH EQUIVALENTS, END OF YEAR	<u><u>\$ 9,084,475</u></u>
Reconciliation of operating income to cash and cash equivalents provided by operating activities:	
Operating income	<u>\$ 2,037,266</u>
Adjustment to reconcile operating income to net cash provided by operating activities:	
Amortization	37,310
Changes in assets and liabilities:	
Increase in accounts receivable	(40,407)
Increase in accounts payable	541,186
Decrease unearned revenue	(538,963)
Decrease in liability for unpaid claims	<u>(85,071)</u>
TOTAL ADJUSTMENTS	<u>(85,945)</u>
NET CASH PROVIDED BY OPERATING ACTIVITIES	<u><u>\$ 1,951,321</u></u>

The accompanying notes are an integral part of the financial statements.

**HERNANDO COUNTY, FLORIDA
SHERIFF**

**STATEMENT OF FIDUCIARY NET POSITION
CUSTODIAL FUNDS**

September 30, 2022

ASSETS	
Cash and cash equivalents	<u>\$ 288,277</u>
TOTAL ASSETS	<u>288,277</u>
LIABILITIES	
Accounts payable	49,717
Due to other funds	48,693
Due to other governments (Hernando County Board of County Commissioners)	<u>5,890</u>
TOTAL LIABILITIES	<u>104,300</u>
NET POSITION	
Restricted for:	
Individuals and other governments	<u><u>\$ 183,977</u></u>

The accompanying notes are an integral part of the financial statements.

**HERNANDO COUNTY, FLORIDA
SHERIFF**

**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
CUSTODIAL FUNDS**

Year Ended September 30, 2022

ADDITIONS		
Miscellaneous		<u>\$ 1,330,741</u>
	TOTAL ADDITIONS	<u>1,330,741</u>
DEDUCTIONS		
Payments to Hernando County Board of County Commissioners		84,334
Other payments		<u>1,176,327</u>
	TOTAL DEDUCTIONS	<u>1,260,661</u>
	Net increase (decrease) in fiduciary net position	70,080
Net Position-beginning of the year		<u>113,897</u>
Net Position-end of the year		<u><u>\$ 183,977</u></u>

The accompanying notes are an integral part of the financial statements.

**HERNANDO COUNTY, FLORIDA
SHERIFF**

NOTES TO FINANCIAL STATEMENTS

Year Ended September 30, 2022

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity

Hernando County, Florida (the “County”), is a political subdivision of the State of Florida. It is governed by an elected Board of County Commissioners (the “Board”) and managed by an appointed County Administrator. The Hernando County, Florida, Sheriff (the “Sheriff”) is an elected constitutional officer of the County as provided for by the Constitution of the State of Florida. Pursuant to Chapter 129, Florida Statutes, the Sheriff’s budget is submitted to the Board for approval.

The Sheriff is the chief law enforcement officer of the County. Funding for the Sheriff’s operations comes primarily from annual appropriations from the Board and all unexpended proceeds must be returned to the Board at year-end.

For financial reporting purposes, the Sheriff is deemed to be part of the primary government of the County and, as such, is included in the County’s Annual Comprehensive Financial Report.

Blended Component Unit

In fiscal year 2020, the Sheriff established the Hernando County Sheriff’s Office Section 115 Trust (the “Trust”) to administer the Sheriff’s Employee Group Health, Dental Insurance Program, and Clinic. Assets necessary to fund the programs are transferred to the Trust; however, under the terms of the Trust Agreement, the Sheriff retains control of the assets. Due to the substantive economic relationship between the Sheriff and the Trust, the financial activities of the Trust are reported in the accompanying basic financial statements as an internal service fund.

Basis of Presentation

The accompanying financial statements include all the funds and accounts of the Sheriff’s Office, but are not intended to be a complete presentation of the County as a whole. Except for this matter, they are otherwise in conformity with accounting principles generally accepted in the United States of America (“GAAP”). The accompanying financial statements were prepared for the purpose of complying with Section 218.39, Florida Statutes, and Section 10.557(4), *Rules of the Auditor General - Local Governmental Entity Audits*.

The financial transactions of the Sheriff are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, and expenditures. These funds are segregated for the purpose of carrying out specific activities or attaining certain objectives in accordance with specific regulations, restrictions, or limitations.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES *(Continued)*

Basis of Presentation *(Continued)*

The focus of governmental fund financial statements is on major funds rather than reporting funds by type. GAAP sets forth minimum criteria (percentage of total assets, liabilities, revenues, or expenditures) for the determination of major funds. Each major fund is reported in a separate column.

The Sheriff reports the following major governmental funds:

- **General Fund** - The general fund is used to account for the general operations of the Sheriff and includes all transactions, which are not accounted for in other funds.
- **E-911 Fund** - This fund is used to account for the proceeds of telephone charges collected for the installation and operation of an Emergency 911 System.
- **Inmate Welfare Fund** - This fund is used to account for revenue from commissions from the commissary and pay phone. The funds are used for expenditures in the commissary operation, including overall inmate welfare.
- **Inmate Revenue Fund** - This fund is used to account for the proceeds of housing federal and other local government inmates at the detention facility.

The Sheriff also reports the following non-major special revenue funds:

- 800 MHz Fund
- Law Enforcement Educational Fund
- Grants and Contributions Fund

The Sheriff reports the following other fund types:

- **Proprietary Fund Type - Internal Service Funds** - These funds are used to account for health, dental, and clinic insurance benefits provided to the employees by the Sheriff. Their funding is based upon an annual actuarial study of expected benefit payouts.
- **Fiduciary Fund Type - Custodial Funds** - These funds are used to account for assets held by the Sheriff in a trustee capacity or as an agent for individuals, private organizations, and other governments.

Measurement Focus and Basis of Accounting

Governmental funds are accounted for using the flow of current financial resources measurement focus. Only current assets and current liabilities, generally, are included on the balance sheet. Operating statements for these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES *(Continued)*

Measurement Focus and Basis of Accounting *(Continued)*

The modified accrual basis of accounting is used by governmental funds. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become measurable and available to finance liabilities of the current fiscal year). For this purpose, the Sheriff considers revenues to be available if they are collected within 60 days after year-end. Grants must also meet eligibility requirements to be accrued.

For governmental funds, expenditures are recorded when the related fund liability is incurred, except for certain compensated absences, which are recognized as expenditures when paid. Substantially all of the Sheriff's operating budget funding is appropriated by the Board. These resources are reflected as other financing sources at the time of receipt. Interest and other revenue are recognized as they are earned and become measurable and available to pay liabilities of the current period.

The proprietary fund type - internal service fund accounts for medical and dental insurance coverage for the Sheriff's employees. Proprietary fund types use the accrual basis of accounting, where revenues are recognized when they are earned and expenses are recognized when they are incurred, regardless of the timing of related cash flows. In addition, proprietary funds distinguish operating revenues and expenses from non-operating items.

The focus on fiduciary type fund financial statements is by fund type, not major fund. The Sheriff only has one fiduciary fund type, the custodial fund type. Accordingly, there is only one column in the fiduciary fund financial statements. Custodial funds are accounted for under the economic resources method and accrual basis of accounting.

Excess Fees and Other Revenues

Florida Statutes provide that the amount by which revenues and transfers exceed annual expenditures be remitted to the Board within one month following the fiscal year for which the funding was provided or following the fiscal year during which other revenue was recognized. This requirement is reflected in the Sheriff's General Fund where the amount of this distribution is recorded as a liability and as another financing use. Other revenues due to the Board consist of those third-party revenues received directly by the Sheriff for certain expenditures that are owed to the Board.

Cash Equivalents

Cash equivalents are defined as highly liquid investments with original maturities of three months or less.

Prepaid Items

Certain prepayments to vendors reflect costs applicable to future accounting periods. These prepayments are recorded as expenditures in the year paid.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES *(Continued)*

Right-to-Use Assets

The Sheriff has recorded right to use lease assets as a result of implementing Governmental Accounting Standards Board (“GASB”) 87. The right-to-use assets are initially measured at an amount equal to the initial measurement of the related lease liability plus any lease payments made prior to the lease term, less lease incentives, and plus ancillary charges necessary to place the lease into service. The right-to-use assets are amortized on a straight-line basis over the life of the related lease.

Compensated Absences

Eligible full-time employees are entitled to accrue compensatory time, annual vacation, and sick leave up to predetermined thresholds, and received pay for those hours at termination or retirement. For terminations in good standing, the employee is paid for 25% of all accumulated sick leave, 100% of all compensatory time and 100% of accumulated annual time up to 500 hours. Upon retirement, (separation from the agency), current employees with 10 or more consecutive years of service as of October 1, 2009, will receive a payout of sick leave as follows: 20+ years of service equals 100%; 15-19 years of service equals 75%; 10-14 years of service equals 50%. Employees with less than 10 consecutive years of service as of October 1, 2009, and all new employees hired on or after that date will receive 50% payout of sick leave up to 500 hours, upon retirement. For all payments of sick leave, the employee is paid at their pay rate effective at termination or retirement.

Vacation and sick leave payments are included in personnel services when the payments are made to the employees. The Sheriff does not, nor is he legally required to, accumulate financial resources for these obligations. Accordingly, the liability for compensated absences is not reported in the governmental funds but rather is reported in the basic financial statements of the County.

Fund Balances

The Sheriff reports its fund balance information in classifications based on the extent to which the Sheriff is bound to honor constraints on the specific purpose for which amounts in the fund can be spent. Fund balance is reported in five components - non-spendable, restricted, committed, assigned, and unassigned:

- **Non-Spendable** - This component of fund balance consists of amounts that cannot be spent because: (a) they are not expected to be converted to cash; or (b) they are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories, and principal (corpus) of an endowment fund.
- **Restricted** - This component of fund balances consists of amounts that are constrained either: (a) externally by third parties (creditors, grantors, contributors, or laws or regulations of other governments); or (b) by law through constitutional provisions or enabling legislation.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES *(Continued)*

Fund Balances *(Continued)*

- **Committed** - This component of fund balance consists of amounts that can only be used for specific purposes pursuant to constraints imposed by formal action (e.g., policy) of the organization's governing authority. By statute, the Sheriff himself is the governing authority. These committed amounts cannot be used for any other purpose unless the Sheriff removes or changes the specified use by taking the same type of action (e.g., policy) he employed to constrain those amounts.
- **Assigned** - This component of fund balance consists of amounts that are constrained by a less-than-formal action of the organization's governing authority, or by an individual or body to whom the governing authority has delegated this responsibility. The Sheriff has not delegated the responsibility to assign fund balances to any individual or body.
- **Unassigned** - This classification is used for: (a) negative unrestricted fund balances in any governmental fund; or (b) fund balances within the General Fund that are not restricted, committed, or assigned.

When both restricted and unrestricted resources are available for use, it is the Sheriff's policy to use restricted resources first, then unrestricted resources (committed, assigned, and unassigned) then restricted resources as they are needed. When unrestricted resources (committed, assigned, and unassigned) are available for use, it is generally the Sheriff's policy to use unassigned resources first, then assigned, and then committed as needed.

Use of Estimates

The preparation of financial statements in accordance with GAAP requires management to make estimates and assumptions that affect the amounts reported or disclosed in the financial statements and accompanying notes. Actual results could differ from those estimates.

NOTE 2 - BUDGETARY PROCESS

Florida Statutes, Sections 30.49, 129.021, and 129.03 govern the preparation, adoption, and administration of the Sheriff's annual budget. The Sheriff prepares individual budgets for the General Fund, E-911, 800 MHz, and the Inmate Revenue Fund Special Revenue Funds, and submits them to the Board for approval. Any budgets that are not subject to the approval of the Board shall follow the same procedures as those approved by the Board with the exception that the Sheriff is the approver rather than the Board.

The budgets are prepared on a basis consistent with GAAP and serve as the legal authorization for expenditures. Amendments increasing total fund expenditures must be approved by the Sheriff and/or Board. Budgetary changes between or among expenditures within a fund may be made at the discretion of the Comptroller.

NOTE 2 - BUDGETARY PROCESS (Continued)

The original budget is the first complete appropriated budget. The final budget is the original budget adjusted by all reserves, transfers, allocations, supplemental appropriations, and other legally authorized changes applicable to the fiscal year and approved by the Board or Sheriff within 60 days after year end.

NOTE 3 - CASH AND INVESTMENTS

At September 30, 2022, the fair value of the Sheriff’s cash and cash equivalents was as follows:

	Fair Value
Cash on Hand	\$ 11,315
Demand Deposits	<u>17,814,697</u>
Total Cash and Cash Equivalents	<u>\$ 17,826,012</u>

Such amounts are reported as \$8,453,260, \$9,084,475, and \$288,277 in the governmental, internal service, and custodial funds, respectively.

The Sheriff’s bank deposits are held in qualified public depositories (“QPDs”) pursuant to Chapter 280, Florida Statutes. Under this Chapter, each QPD is required to pledge collateral to the State Treasurer against the public deposits. In the event of default by a QPD, all claims for public deposits would be satisfied by the State Treasurer from the proceeds of federal deposit insurance, pledged collateral of the QPD in default and, if necessary, assessments against other QPDs of the same type as the depositor in default.

Authorized Investments

The Sheriff’s Investment Policy follows the state’s guidance set forth in Section 219.075, Florida Statutes, regarding the deposit of funds received and the investment of surplus funds. That Section requires local governments without written investment policies, including County officers, to follow the state policy in Section 218.415(17), Florida Statutes. That Section authorizes the following investments:

- a. The Local Government Surplus Funds Trust Fund or any intergovernmental investment pool authorized pursuant to the *Florida Interlocal Cooperation Act*, as provided in Florida Statute 163.01.
- b. Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency.
- c. Interest-bearing time deposits or savings accounts in qualified public depositories.
- d. Direct obligations of the United States Treasury.

NOTE 4 - INTER-FUND BALANCES

Inter-fund balances at September 30, 2022, consisted of the following:

	Inter-Fund Receivable	Inter-Fund Payable
General Fund	\$ 19,100	\$ -
Inmate Welfare Fund	29,593	-
Custodial Funds	-	48,693
Total Due to/Due from Other Funds	<u>\$ 48,693</u>	<u>\$ 48,693</u>

The receivables primarily represent fees collected in a custodial fund for other funds. These fees are from jail inmates for subsistence fees, booking fees, medical fees, and commissions on commissary sales.

NOTE 5 - CAPITAL ASSETS/RIGHT-TO-USE LEASED ASSETS

Pursuant to Florida Statutes, the Sheriff can own tangible capital assets, and the Sheriff maintains custody and recordkeeping responsibility for these assets. However, office space and facilities used in the Sheriff’s operations are provided at no cost by the Board.

Capital assets paid for by the Sheriff are recorded as expenditures in the governmental funds of the Sheriff but are capitalized in the basic financial statements of the County. The capitalization threshold is \$5,000. Donated capital assets are recorded at their estimated fair value on the date received. Effective October 1, 2010, the Sheriff is responsible for recording all grant-related assets regardless of whether the grant origin was the County or the Sheriff. Depreciation is recorded at the County level. Most of the capital assets listed below are being depreciated over five years.

The Sheriff has recorded six right-to-use leased assets for leased towers and a building. The related leases are discussed in the Long-Term Liabilities section. The right-to-use lease assets are amortized on a straight-line basis over the terms of the related leases.

Capital/Right-to-use leased asset activity for which the Sheriff had custodial and recordkeeping responsibility, for the year ended September 30, 2022, was as follows:

	Balance October 1, 2021*	Additions	Deletions	Balance September 30, 2022
Automobile and Other Vehicles	\$ 13,597,824	\$ 2,114,262	\$ (865,389)	\$ 14,846,697
Furniture and Equipment	10,663,956	729,085	(701,682)	10,691,359
Right-to-Use Assets - Towers	550,081	3,054,659	-	3,604,740
Right-to-Use Asset - Building	437,738	-	-	437,738
Construction in Progress	26,282	-	(791)	25,491
Total at Cost	25,275,881	5,898,006	(1,567,862)	29,606,025
Less Accumulated Amortization	-	(183,039)	-	(183,039)
Less Accumulated Depreciation	(16,725,667)	(2,613,096)	1,520,020	(17,818,743)
Book Value	<u>\$ 8,550,214</u>	<u>\$ 3,101,871</u>	<u>\$ (47,842)</u>	<u>\$ 11,604,243</u>

*Restated for GASB 87 implementation

NOTE 5 - CAPITAL ASSETS (Continued)

Proceeds from the sale or disposal of vehicles are netted against capital outlay in the accompanying statement of revenues, expenditures, and changes in fund balance. Following is a reconciliation of 2022 capital asset additions above to capital outlay on the accompanying statement of revenues, expenditures, and changes in fund balance:

Capital Outlay	\$ 5,629,542
Proceeds from Vehicle Sales/Disposals	225,240
Other Funding Sources	<u>43,224</u>
Total Additions	<u>\$ 5,898,006</u>

NOTE 6 - LONG-TERM LIABILITIES

The following is a summary of changes in general long-term liabilities, which are reported in the basic financial statements of the County:

	Balance October 1, 2021*	Additions	Retirements	Balance September 30, 2022	Due Within One Year
Long-Term Leases - Towers	\$ 550,081	\$ 3,054,659	\$ (30,478)	\$ 3,574,262	\$ 36,998
Long-Term Leases - Building	437,738	-	(66,387)	371,351	68,341
Financed-Purchase Agreements	450,885	-	(108,403)	342,482	111,232
Accrued Compensation Absences	<u>5,409,417</u>	<u>3,992,414</u>	<u>(3,170,187)</u>	<u>6,231,644</u>	<u>4,590,578</u>
Total Long-Term Liabilities	<u>\$ 6,848,121</u>	<u>\$ 7,047,073</u>	<u>\$ (3,375,455)</u>	<u>\$ 10,519,739</u>	<u>\$ 4,807,149</u>

*Restated for GASB 87 implementation

The Sheriff has entered into four agreements to lease access to cell towers. The lease agreements qualify as other than short-term leases under GASB 87 and, therefore, have been recorded at the present value of the future minimum lease payments as of the date of their inception. The lease terms range from 2042 to 2054 with monthly payments ranging from \$1,516 to \$11,400. There are no variable payment components of the lease. The lease liability is measured at a discount rate of 3.42%, which is the County's incremental borrowing rate at October 1, 2021. As a result of the leases, the Sheriff has recorded a right-to-use asset with a net book value of \$3,499,282 at September 30, 2022.

NOTE 6 - LONG-TERM LIABILITIES (Continued)

The future minimum lease obligations and the net present value of these minimum lease payments as of September 30, 2022, were as follows:

<u>Year Ending September 30:</u>	<u>Principal</u>	<u>Interest</u>
2023	\$ 36,998	\$ 121,581
2024	42,919	120,538
2025	49,730	118,615
2026	56,592	116,789
2027	63,846	114,721
2028-2032	442,464	533,761
2033-2037	694,429	436,791
2038-2042	938,305	291,813
2043-2047	607,835	163,999
2048-2052	584,221	48,117
2053-2054	56,923	1,155
Total Payments	<u>\$ 3,574,262</u>	<u>\$ 2,067,880</u>

The Sheriff has entered into two building lease agreements. The lease terms range from 2023 to 2031 with monthly payments ranging from \$3,229 to \$3,602. There are no variable payment components of the lease. The lease liability is measured at a discount rate of 3.42%, which is the County's incremental borrowing rate at October 1, 2021. As a result of the leases, the Sheriff has recorded a right-to-use asset with a net book value of \$360,157 at September 30, 2022.

The future minimum lease obligations and the net present value of these minimum lease payments as of September 30, 2022, were as follows:

<u>Year Ending September 30:</u>	<u>Principal</u>	<u>Interest</u>
2023	\$ 68,341	\$ 11,396
2024	31,750	9,815
2025	34,571	8,650
2026	37,531	7,414
2027	40,049	6,077
2028-2031	159,109	9,086
Total Payments	<u>\$ 371,351</u>	<u>\$ 52,438</u>

The financed-purchase agreement was entered into by the Sheriff to acquire an infrared camera system for a helicopter. The lease term ends in fiscal year 2025 with annual payments of \$120,171 with an interest rate of 2.61%. The annual debt service requirements for the infrared camera system as of September 30, 2022 are as follows:

<u>Year Ending September 30:</u>	<u>Principal</u>	<u>Interest</u>
2023	\$ 111,232	\$ 8,939
2024	114,135	6,036
2025	117,115	3,057
Total Payments	<u>\$ 342,482</u>	<u>\$ 18,032</u>

NOTE 7 - DETENTION OPERATIONS

For 22 years, the Hernando County jail was operated by a private corporation. Effective August 27, 2010, the Sheriff took over the detention operations based on an interlocal agreement between the Sheriff and the Board. An updated agreement was entered into and shall continue until September 30, 2023, with one automatic one-year renewal period, expiring on September 30, 2024.

NOTE 8 - GENERAL FUND REVENUES AND EXPENDITURES

General Fund revenues and expenditures for the year ended September 30, 2022, were as follows:

	Total	Law Enforcement	Detention	Courthouse
Revenues				
Inmate Booking	\$ 32,371	\$ -	\$ 32,371	\$ -
Inmate Medical	41,287	-	41,287	-
Inmate Subsistence	159,890	-	159,890	-
Inmate Social Security	28,600	-	28,600	-
Charges for Services	262,148	-	262,148	-
Interest Income	22,320	22,320	-	-
Miscellaneous	36,304	36,304	-	-
Total Revenues	\$ 320,772	\$ 58,624	\$ 262,148	\$ -
Expenditures				
Personnel Services	\$ 50,891,685	\$ 36,681,604	\$ 12,862,601	\$ 1,347,480
Operating Expenditures	9,983,394	6,948,508	2,754,977	279,909
Capital Outlay	2,433,086	2,424,611	8,475	-
Debt Service	120,171	120,171	-	-
Total Expenditures	\$ 63,428,336	\$ 46,174,894	\$ 15,626,053	\$ 1,627,389

NOTE 9 - EMPLOYEE RETIREMENT PLAN

The Sheriff participates in the Florida Retirement System (“FRS”) for Pension Benefits. A detailed plan description and any liability for employees of the Sheriff are included in the financial statements of the County.

Funding Policy

The Sheriff’s contributions to the FRS for fiscal years ended September 30, 2020 through 2022 were: \$6,389,439, \$6,624,623, and \$7,430,220, respectively, which were equal to the required contribution for each fiscal year.

Employees are required to contribute 3% towards the FRS. Employee withholdings for this purpose amounted to \$848,189, \$908,153, and \$921,227 for the fiscal years ended September 30, 2020 through 2022, respectively, which were equal to the required contribution for each fiscal year.

NOTE 10 - OTHER POST-EMPLOYMENT BENEFITS

The Sheriff participates in the plan established by the Board to provide other postemployment benefits to retirees of the Board and constitutional officers. A detailed plan description and any liability for employees of the Sheriff are included in the financial statements of the County.

NOTE 11 - RISK MANAGEMENT

The Sheriff participates in the Florida Sheriff's Risk Management Fund to insure against automobile, workers' compensation, and general liabilities claims. Except as disclosed in the next paragraph, there have been no significant reductions in insurance coverage from the prior year. Settlement amounts have not exceeded insurance coverage for any of the last three years.

Effective October 1, 2011, the Sheriff became self-insured for employee and retiree health coverage. Effective October 1, 2014, the Sheriff became self-insured for employee and retiree dental coverage. Prior to those dates, the Sheriff carried commercial insurance for its health and dental coverage.

NOTE 12 - SELF-INSURANCE INTERNAL SERVICE FUND

The self-insurance program was established under Florida Statute 112.08 to reduce employee medical costs for the Sheriff's Office. The program is administered by an outside third-party, and uses a combination of self-insurance and specific and aggregate stop-loss coverage to minimize risk exposure. It is accounted for in an internal service fund. Fund revenues are primarily contributions from other funds, retirees, and employees for amounts needed to pay insurance premiums, anticipated self-insured losses, administrative expenses, and clinic expenses.

Changes in claims liability amounts for the years ended September 30, 2022 and 2021, were as follows:

	<u>2022</u>	<u>2021</u>
Unpaid Claims, Beginning of Year	\$ 459,334	\$ 350,580
Incurred Claims	6,564,858	6,696,811
Claim Payments	<u>(6,650,222)</u>	<u>(6,588,057)</u>
Unpaid Claims, End of Year	<u>\$ 373,970</u>	<u>\$ 459,334</u>

NOTE 13 - CLAIMS AND CONTINGENCIES

Litigation

The Sheriff is involved as defendant or plaintiff in certain litigation and claims arising from the ordinary course of operations. Any judgments against the Sheriff in excess of insurance limits would be settled by the Board. In the opinion of the Sheriff and legal counsel, the range of potential recoveries or liabilities will not materially affect the financial position of the Sheriff.

Federal and State Grants

Grant funds received by the Sheriff are subject to audit by grantor agencies. Audits of these grants may result in disallowed costs, which may constitute a liability of the Sheriff. In the opinion of management disallowed costs, if any, would be insignificant to the financial position and operations of the Sheriff.

SUPPLEMENTARY INFORMATION

**Combining and Individual Fund
Financial Statements and Schedule**

**HERNANDO COUNTY, FLORIDA
SHERIFF**

SPECIAL REVENUE FUNDS

September 30, 2022

Special revenue funds are used to account for the proceeds of special revenue sources that are legally restricted to specified purposes. The Hernando County, Florida Sheriff (the “Sheriff”) has the following non-major special revenue funds:

- **800MHz Fund** - This fund derives its resources from lease payments for space leased on the Hernando County’s (the “County”) primary tower site, fees assessed to each radio user department for maintenance contract costs, and a \$12.50 fee included in each fine paid for a traffic citation. The 800MHz system is maintained to ensure continuous and optimum radio communications for all public safety and the County radio users.
- **Law Enforcement Education Fund** - This fund derives its resources from court cost assessments pursuant to Sections 938.15 and 318.18 of the Florida Statutes. The assessments are collected by the Clerk of the Circuit Court and remitted to the Sheriff monthly. Use of the funds received is restricted to criminal justice education and training in approved programs.
- **Grants and Contributions Fund** - This fund derives its resources from grants and donations. Each grant and donation is separately accounted for within the fund, to assure proper accounting in accordance with the grant agreements.

**HERNANDO COUNTY, FLORIDA
SHERIFF**

**COMBINING BALANCE SHEET
NON-MAJOR GOVERNMENTAL FUNDS**

September 30, 2022

	<u>Special Revenue Funds</u>			Total Non-Major Governmental Funds
	800MHz	Law Enforcement Education	Grants and Contributions	
ASSETS				
Cash and cash equivalents	\$ 647,222	\$ 457,915	\$ 186,964	\$ 1,292,101
Due from other governments	8,324	3,762	69,442	81,528
TOTAL ASSETS	<u>\$ 655,546</u>	<u>\$ 461,677</u>	<u>\$ 256,406</u>	<u>\$ 1,373,629</u>
LIABILITIES				
Accounts payable	\$ 2,119	\$ -	\$ -	\$ 2,119
Accrued wages and benefits payable	-	-	4,304	4,304
TOTAL LIABILITIES	<u>2,119</u>	<u>-</u>	<u>4,304</u>	<u>6,423</u>
FUND BALANCES				
Restricted for:				
Law enforcement activities	-	-	252,102	252,102
Communications	653,427	-	-	653,427
Education and training	-	461,677	-	461,677
TOTAL FUND BALANCES	<u>653,427</u>	<u>461,677</u>	<u>252,102</u>	<u>1,367,206</u>
TOTAL LIABILITIES AND FUND BALANCE	<u>\$ 655,546</u>	<u>\$ 461,677</u>	<u>\$ 256,406</u>	<u>\$ 1,373,629</u>

See Independent Auditor's Report.

**HERNANDO COUNTY, FLORIDA
SHERIFF**

**COMBINING STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCE
NON-MAJOR GOVERNMENTAL FUNDS**

Year Ended September 30, 2022

	Special Revenue Funds			Total Non-Major Governmental Funds
	800MHz	Law Enforcement Education	Grants and Contributions	
REVENUES				
Intergovernmental	\$ -	\$ -	\$ 253,566	\$ 253,566
Charges for services	622,796	-	-	622,796
Fines and forfeitures	113,277	50,618	-	163,895
Interest revenue	113	692	97	902
Miscellaneous	83,356	-	63,065	146,421
TOTAL REVENUES	819,542	51,310	316,728	1,187,580
EXPENDITURES				
Public safety:				
Personnel services	-	-	82,868	82,868
Operating expenditures	277,189	94,786	469,901	841,876
Capital outlay	3,054,659	-	42,271	3,096,930
Debt service:				
Principal	30,479	-	-	30,479
Interest	82,928	-	-	82,928
TOTAL EXPENDITURES	3,445,255	94,786	595,040	4,135,081
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(2,625,713)	(43,476)	(278,312)	(2,947,501)
OTHER FINANCING SOURCES (USES)				
Proceeds from the issuance of a long-term lease	3,054,659	-	-	3,054,659
TOTAL OTHER FINANCING SOURCES (USES)	3,054,659	-	-	3,054,659
NET CHANGE IN FUND BALANCE	428,946	(43,476)	(278,312)	107,158
FUND BALANCE, BEGINNING OF YEAR	224,481	505,153	530,414	1,260,048
FUND BALANCE, END OF YEAR	\$ 653,427	\$ 461,677	\$ 252,102	\$ 1,367,206

See Independent Auditor's Report.

**HERNANDO COUNTY, FLORIDA
SHERIFF**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL - 800 MHz FUND**

Year Ended September 30, 2022

	<u>Budget</u>		<u>Actual</u>	<u>Variance With Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
REVENUES				
Charges for services	\$ 658,788	\$ 658,788	\$ 622,796	\$ (35,992)
Fines and forfeitures	97,000	97,000	113,277	16,277
Interest revenue	-	-	113	113
Miscellaneous	88,100	88,100	83,356	(4,744)
TOTAL REVENUES	<u>843,888</u>	<u>843,888</u>	<u>819,542</u>	<u>(24,346)</u>
EXPENDITURES				
Public safety:				
Operating expenditures	527,375	527,375	277,189	250,186
Capital outlay	-	-	3,054,659	(3,054,659)
Debt service:				
Principal	-	-	30,479	(30,479)
Interest	-	-	82,928	(82,928)
TOTAL EXPENDITURES	<u>527,375</u>	<u>527,375</u>	<u>3,445,255</u>	<u>(2,917,880)</u>
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	<u>316,513</u>	<u>316,513</u>	<u>(2,625,713)</u>	<u>(2,942,226)</u>
OTHER FINANCING SOURCES (USES)				
Proceeds from the issuance of a long-term lease	-	-	3,054,659	3,054,659
Reserve for contingencies	(539,887)	(540,994)	-	540,994
NET CHANGE IN FUND BALANCE	<u>(223,374)</u>	<u>(224,481)</u>	<u>428,946</u>	<u>653,427</u>
FUND BALANCE, BEGINNING OF YEAR	<u>223,374</u>	<u>224,481</u>	<u>224,481</u>	<u>-</u>
FUND BALANCE, END OF YEAR	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 653,427</u>	<u>\$ 653,427</u>

See Independent Auditor's Report.

**HERNANDO COUNTY, FLORIDA
SHERIFF**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL - LAW ENFORCEMENT EDUCATION FUND**

Year Ended September 30, 2022

	<u>Budget</u>		<u>Actual</u>	<u>Variance With Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
REVENUES				
Fines and forfeitures	\$ 50,000	\$ 50,000	\$ 50,618	\$ 618
Interest revenue	700	700	692	(8)
TOTAL REVENUES	<u>50,700</u>	<u>50,700</u>	<u>51,310</u>	<u>610</u>
EXPENDITURES				
Public safety:				
Operating expenditures	<u>203,530</u>	<u>203,530</u>	<u>94,786</u>	<u>108,744</u>
TOTAL EXPENDITURES	<u>203,530</u>	<u>203,530</u>	<u>94,786</u>	<u>108,744</u>
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	<u>(152,830)</u>	<u>(152,830)</u>	<u>(43,476)</u>	<u>109,354</u>
OTHER FINANCING SOURCES (USES)				
Reserve for contingencies	<u>(390,027)</u>	<u>(352,323)</u>	<u>-</u>	<u>352,323</u>
NET CHANGE IN FUND BALANCE	<u>(542,857)</u>	<u>(505,153)</u>	<u>(43,476)</u>	<u>461,677</u>
FUND BALANCE, BEGINNING OF YEAR	<u>542,857</u>	<u>505,153</u>	<u>505,153</u>	<u>-</u>
FUND BALANCE, END OF YEAR	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 461,677</u>	<u>\$ 461,677</u>

See Independent Auditor's Report.

**HERNANDO COUNTY, FLORIDA
SHERIFF**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL - GRANTS AND CONTRIBUTIONS FUND**

Year Ended September 30, 2022

	Budget		Actual	Variance With Final Budget Positive (Negative)
	Original	Final		
REVENUES				
Intergovernmental	\$ 319,979	\$ 578,594	\$ 253,566	\$ (325,028)
Interest revenue	100	100	97	(3)
Miscellaneous	51,100	51,100	63,065	11,965
TOTAL REVENUES	<u>371,179</u>	<u>629,794</u>	<u>316,728</u>	<u>(313,066)</u>
EXPENDITURES				
Public safety:				
Personnel services	180,212	71,447	82,868	(11,421)
Operating expenditures	148,581	502,865	469,901	32,964
Capital outlay	65,695	76,340	42,271	34,069
TOTAL EXPENDITURES	<u>394,488</u>	<u>650,652</u>	<u>595,040</u>	<u>55,612</u>
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	<u>(23,309)</u>	<u>(20,858)</u>	<u>(278,312)</u>	<u>(257,454)</u>
OTHER FINANCING SOURCES (USES)				
Reserve for contingencies	<u>(114,422)</u>	<u>(151,011)</u>	<u>-</u>	<u>151,011</u>
TOTAL OTHER FINANCING SOURCES (USES)	<u>(114,422)</u>	<u>(151,011)</u>	<u>-</u>	<u>151,011</u>
NET CHANGE IN FUND BALANCE	<u>(137,731)</u>	<u>(171,869)</u>	<u>(278,312)</u>	<u>(106,443)</u>
FUND BALANCE, BEGINNING OF YEAR	<u>137,731</u>	<u>171,869</u>	<u>530,414</u>	<u>358,545</u>
FUND BALANCE, END OF YEAR	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 252,102</u>	<u>\$ 252,102</u>

See Independent Auditor's Report.

**HERNANDO COUNTY, FLORIDA
SHERIFF**

INTERNAL SERVICE FUNDS

September 30, 2022

Internal service funds are used when a fund primarily provides benefits for other funds, departments, or agencies of the primary government. The Hernando County, Florida Sheriff (the “Sheriff”) has internal service funds that account for:

- **Health Insurance** - This is used to account for the Sheriff’s self-insurance program for employee health benefits.
- **Dental Insurance** - This is used to account for the Sheriff’s self-insurance program for employee dental benefits.
- **Wellness Clinic** - This is used to account for the Sheriff’s self-insurance program for the operation of the health clinic.

**HERNANDO COUNTY, FLORIDA
SHERIFF**

**COMBINING STATEMENT OF REVENUES, EXPENSES AND
CHANGES IN FUND NET POSITION
INTERNAL SERVICE FUNDS**

Year Ended September 30, 2022

	Health Insurance	Dental Insurance	Wellness Clinic	Total Internal Service
OPERATING REVENUES				
Inter-fund charges	\$ 7,958,796	\$ 179,834	\$1,166,680	\$ 9,305,310
Premiums - employees	290,956	96,049	-	387,005
Premiums - retirees	418,390	43,088	-	461,478
Miscellaneous	372,292	-	-	372,292
	9,040,434	318,971	1,166,680	10,526,085
TOTAL OPERATING REVENUES				
OPERATING EXPENSES				
Claims	6,284,291	280,860	-	6,565,151
Professional services	499,734	25,285	781,923	1,306,942
Repairs and maintenance	-	-	15,592	15,592
Materials and supplies	-	-	162,878	162,878
Other expenses	4,000	-	8,670	12,670
Insurance	388,276	-	-	388,276
Amortization	-	-	37,310	37,310
	7,176,301	306,145	1,006,373	8,488,819
TOTAL OPERATING EXPENSES				
OPERATING INCOME (LOSS)	1,864,133	12,826	160,307	2,037,266
NON-OPERATING REVENUES				
Interest earnings	343	-	-	343
Interest expense	-	-	(11,771)	(11,771)
	343	-	(11,771)	(11,428)
TOTAL NON-OPERATING REVENUES (EXPENSES)				
CHANGE IN NET POSITION	1,864,476	12,826	148,536	2,025,838
NET POSITION, BEGINNING OF YEAR	5,655,703	362,877	95,939	6,114,519
NET POSITION, END OF YEAR	\$ 7,520,179	\$ 375,703	\$ 244,475	\$ 8,140,357

See Independent Auditor's Report.

**HERNANDO COUNTY, FLORIDA
SHERIFF**

CUSTODIAL FUNDS

September 30, 2022

Custodial funds are used to account for assets held by the Hernando County, Florida Sheriff (the “Sheriff”) in a Trustee capacity or as an agent for individuals, private organizations, and other governments. The Sheriff has the following custodial funds:

- **Civil Trust Fund** - This fund is used to account for fees received by the Sheriff for serving documents (civil process) pursuant to Florida Statute 30.231(5). The funds received are returned to the Hernando County Board of County Commissioners on a monthly basis. This fund is also used for cost deposits provided by plaintiffs or their attorneys in advance, to pay for the Sheriff’s statutory fees and costs in executing Sheriff’s levies and Writs of Attachment.
- **Property & Evidence Fund** - This fund accounts for confiscated property and evidence.
- **Inmate Trust Fund** - This fund accounts for inmate personal accounts and the proceeds from certain inmate programs.

**HERNANDO COUNTY, FLORIDA
SHERIFF**

**COMBINING STATEMENT OF FIDUCIARY NET POSITION
ALL CUSTODIAL FUNDS**

September 30, 2022

	Civil Trust Fund	Property & Evidence Fund	Inmate Trust Fund	Total Custodial Funds
ASSETS				
Cash and cash equivalents	\$ 8,356	\$ 56,506	\$ 223,415	\$ 288,277
TOTAL ASSETS	8,356	56,506	223,415	288,277
LIABILITIES				
Accounts payable	2,466	419	46,832	49,717
Due to other funds	-	-	48,693	48,693
Due to other governments (Hernando County Board of County Commissioners)	5,890	-	-	5,890
TOTAL LIABILITIES	8,356	419	95,525	104,300
NET POSITION				
Restricted for:				
Individuals and other governments	\$ -	\$ 56,087	\$ 127,890	\$ 183,977

See Independent Auditor's Report.

**HERNANDO COUNTY, FLORIDA
SHERIFF**

**COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
CUSTODIAL FUNDS**

Year Ended September 30, 2022

	Civil Trust Fund	Property & Evidence Fund	Inmate Trust Fund	Total Custodial Funds
ADDITIONS				
Miscellaneous	\$ 115,274	\$ 150,589	\$ 1,064,878	\$ 1,330,741
TOTAL ADDITIONS	115,274	150,589	1,064,878	1,330,741
Payments to Hernando County Board of County Commissioners	84,334	-	-	84,334
Other payments	30,940	106,804	1,038,583	1,176,327
TOTAL DEDUCTIONS	115,274	106,804	1,038,583	1,260,661
Net increase (decrease) in fiduciary net position	-	43,785	26,295	70,080
Net Position-beginning of the year	-	12,302	101,595	113,897
Net Position-end of the year	\$ -	\$ 56,087	\$ 127,890	\$ 183,977

See Independent Auditor's Report.

OTHER REPORTS



Certified Public Accountants

**INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Honorable Al Nienhuis
Sheriff
Hernando County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Hernando County, Florida Sheriff (the “Sheriff”) as of and for the fiscal year ended September 30, 2022, and have issued our report thereon dated January 24, 2023.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Sheriff’s internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff’s internal control. Accordingly, we do not express an opinion on the effectiveness of the Sheriff’s internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

To the Honorable Al Nienhuis
Sheriff
Hernando County, Florida

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Sheriff's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the Sheriff in a separate letter dated January 24, 2023.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

MSL, P.A.

Certified Public Accountants

Tampa, Florida
January 24, 2023



INDEPENDENT ACCOUNTANT'S REPORT

Honorable Al Nienhuis
Sheriff
Hernando County, Florida

We have examined the Hernando County, Florida Sheriff's (the "Sheriff") compliance with the requirements of Section 218.415, Florida Statutes, during the fiscal year ended September 30, 2022. The Sheriff's management is responsible for the Sheriff's compliance with those requirements. Our responsibility is to express an opinion on the Sheriff's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the AICPA. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Sheriff complied with the aforementioned requirements in all material respects. An examination involves performing procedures to obtain evidence about the Sheriff's compliance with those requirements, in all material respects. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material misstatement of the Sheriff's compliance with those requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our ethical responsibilities in accordance with relevant ethical requirements relating to the examination engagement. Our examination does not provide a legal determination on the Sheriff's compliance with the specified requirements.

In our opinion, the Sheriff complied with the aforementioned requirements for the fiscal year ended September 30, 2022, in all material respect

MSL, P.A.

Certified Public Accountants

Tampa, Florida
January 24, 2023



INDEPENDENT AUDITOR'S MANAGEMENT LETTER

Honorable Al Nienhuis
Sheriff
Hernando County, Florida

We have audited the basic financial statements of the Hernando County, Florida Sheriff (the "Sheriff") as of and for the fiscal year ended September 30, 2022, and have issued our report thereon dated January 24, 2023.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States and Chapter 10.550, *Rules of the Auditor General*.

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports, which are dated January 24, 2023, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings or recommendations made in the preceding annual financial audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The legal authority is disclosed in the notes to the financial statements.

Honorable Al Nienhuis
Sheriff
Hernando County, Florida

Financial Management

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires that we communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material, but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, the Sheriff and applicable management and is not intended to be, and should not be, used by anyone other than these specified parties.

MSL, P.A.

Certified Public Accountants

Tampa, Florida
January 24, 2023